

OPERATIONS DIVISION
Joint Operations Unit
LAND BORDERS SECTOR

Operational Plan (Main part)

[Focal Points Concept]
[JO Focal Points 2016 Land]
[LBS/OPS/02]

Prepared by

Approved by

Signature


Operational Manager

Signature

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Commented [MP1]: The blanked out part contains personal data. Its disclosure would affect the privacy and integrity of the individual. Therefore, its disclosure is precluded pursuant to the exception laid down in Article 4(1)(b) of Regulation 1049/2001 regarding public access to European Parliament, Council and Commission Documents.

AMENDEMENT No. 2 as of July 2016



European Agency for the Management
of Operational Cooperation
at the External Borders of the Member States
of the European Union

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2. INTRODUCTION

The Operational Plan has been agreed with the authorities of the host Member State¹, in consultation with the authorities of the home Member States participating in the joint operation coordinated by Frontex. It covers all necessary elements for a proper and timely organization of the joint operation coordinated by Frontex.

The part of the Operational Plan related to the registration package module has been agreed with the authorities of the host Member State², in consultation with the authorities of the home Member States participating in the operation coordinated by Frontex. It covers all necessary elements for a proper and timely organization of the operation on registration package module coordinated by Frontex.

The Operational Plan is composed of the Main part, General and Specific Annex to the Operational Plan. The Main part, General and Specific Annex are an integral part of the Operational Plan, having the same importance and legal binding character.

Main part and Specific Annex of the Operational Plan contain detailed and specific information related to the particular joint operation, while General Annex to the Operational Plan encloses operational information applicable to all joint land borders operations. General and Specific Annex complement the Main part of the Operational Plan by providing complete and comprehensive description of the implementation of the joint operation.

The Main part and Specific Annex of Operational Plan are marked as [REDACTED] without prejudice to the public right of access to documents as laid down in Regulation (EC) 1049/2001 of the European Parliament and of the Council of 30 May 2001, regarding public access to European Parliament, Council and Commission documents, while the General Annexes to the Operational Plan has no classification mark indicated.

Operational Plan shall only be made available to the authorities referred in each MS as "Law Enforcement". This document shall be made available to other interested parties only on a need-to-know basis and in accordance with European and national rules on the protection of sensitive/classified information. Such dissemination of this document shall be done only on a case-by-case basis.

This Operational Plan may be revised at any time in order to correspond with the new operational developments. In accordance with Article 3a (2) of Frontex Regulation, any amendments to or adaptations of the Operational Plan require the agreement of the Frontex Executive Director and the host MS. A copy of the amended Operational Plan shall be immediately distributed by Frontex to the participating MS via FOSS.

The Legal framework of Frontex, Fundamental rights in Frontex coordinated activities and Code of conduct can be found in General Annexes.

3. DESCRIPTION AND ASSESSMENT OF THE SITUATION

The operational areas of this JO are Border Crossing Points (BCP) located on the road and railway connections at the external land border of the Member States. Based on the findings and the forecast of the Annual Risk Analysis (ARA), the vulnerabilities identified combined with the requests from Member States (MS), led to the establishment of Focal Points (FP) not only as an operational response to the pressure

¹ For the purposes of the present document, the term "Member State" includes also the States participating in the relevant development of the Schengen acquis in the meaning of the Treaty on the Functioning of the European Union and its Protocol (No 19) on the Schengen acquis integrated into the framework of the European Union.

² For the purposes of the present document, the term "Member State" includes also the States participating in the relevant development of the Schengen acquis in the meaning of the Treaty on the Functioning of the European Union and its Protocol (No 19) on the Schengen acquis integrated into the framework of the European Union.

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of illegal migration but also as a coordinating and monitoring tool which supported other Frontex coordinated operational activities and Member States.

Focal Point might be also established with the main aim to cover all necessary elements for a proper and timely organization of the operation on registration package module coordinated by Frontex if Host MS would request such type of support.

The thorough assessment of the situation can be found in the Specific Annex 1.

4. OPERATIONAL AIM AND OBJECTIVES

4.1. Operational aim

The operational aim of the joint operation is to implement coordinated operational activities at the external land borders of the host Member States in order to control irregular migration flows towards the territory of the MS and to tackle cross border crime.

The operational aim of the registration package module as special operation under umbrella of joint operation Focal Points Land is to assist Greece in the registration of refugees and migrants who have not yet been registered in the country in order to control secondary movements towards the respective area and to tackle cross border crime.

The application of this operation on registration package module, which corresponds to the needs of the host MS, will last as long as there are refugees flows towards that area.

The operational aims will be implemented in full compliance with the relevant EU law, including the Charter of Fundamental Rights, the relevant international law, including the Convention Relating to the Status of Refugees from 1951, the respect for fundamental rights in particular the access to international protection and the compliance with the principle of non-refoulement and taking into account the recommendations of the Frontex Consultative Forum.

4.2. Operational objectives

- Enhance border security
- Enhance operational cooperation
- Enhance exchange of information
- Identify possible risks and threats
- Establish and exchange best practices
- Support establishment of permanent structures
- Support provision of trainings

The main objectives of joint operation will be achieved by combining different type of operational activities, particularly: border checks, and intelligence gathering activities.

The core idea of the JO Focal Point 2016 Land is to facilitate the implementation of the Integrated Border Management concept at the EU external borders by establishing a permanent Focal Points system at the hot spots and using them as a platform for joint operations and information gathering.

The main objectives of the registration package module as special operation under umbrella of joint operation Focal Points Land will be achieved by combining different type of operational activities, particularly: registration activities at border between Greece and the former Yugoslav Republic of Macedonia.

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The activities aims at identification and registration of refugees and migrants who have not yet been registered in the country in accordance with the Leaders Statement of 25th October 2015.

The core idea of the joint operation on registration package module is to facilitate the implementation of the Integrated Border Management concept at the EU external borders by establishing a flexible registration structure.

Frontex will support the Member States with the implementation of the Common Risk Indicators in order to detect suspected travels of Foreign Terrorist Fighters (FTF) as part of all operations that are conducted at the BCPs.

The Common Risk Indicators and explanatory notes are inserted in Specific Annex 1.

The detailed information regarding operational objectives and indicators is provided in Specific Annex 2.

4.3. Vega Children - Land Borders

With the aim to support Border Guards with practical indications on how to effectively identify children in need of protection, the Vega Children Handbook for Land Borders Operations is going to be developed in cooperation with the Host MSs and other relevant stakeholders and used within the framework of Land Borders joint operations and pilot projects in 2016, based on the best practices already experienced in Air Borders in relation to the "VEGA Children Handbook". When finalized during Land Borders Sector Host Country Network Conference, the implementation will start in the ongoing joint operation.

5. OPERATIONAL CONCEPT

The activities during the operation include deployment of technical and human resources in order to:

- Enhance border checks at designated border crossing points;
- In case of operational need provide support for debriefing activities in order to collect information for risk analysis purposes;
- Share experiences and exchange expertise as well as to constantly update knowledge on the illegal migration trends in order to adopt countermeasures to tackle the phenomena;
- Collect and assess information in order to improve the detection of human smuggling and trafficking in human beings facilitation by individuals and/or criminal networks and assist wherever possible identification and detention of facilitators;
- Provide with a clear and updated situational picture concerning the operational areas, modus operandi, main trends and possible rapid changes in this respect;
- Carry out daily and ad-hoc exchange of information between Frontex and all operational actors and structures involved;
- Promote the inter-agency cooperation and cooperation with other international and EU bodies and Third Countries.

The activities during the registration package module include deployment of technical and human resources in order to:

- Support screening activities in order to identify the nationality and collect information for risk analysis purposes;
- Share experiences and exchange expertise as well as to constantly update knowledge on the illegal migration trends in order to adopt countermeasures to tackle the phenomena;
- Provide with a clear and updated situational picture concerning the operational areas, modus operandi, main trends and possible rapid changes in this respect;
- Carry out daily and ad-hoc exchange of information between Frontex and all operational actors and structures involved;

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- Promote the inter-agency cooperation and cooperation with other international and EU bodies;
- Subjecting the entire function of the verification and reporting mechanism into the national mechanism of First Reception, in accordance with law 3097/2011;
- Perform of prior verification and registration checks against EURODAC and national databases by the competent Hellenic Police authorities, in accordance with Article 5 of EURODAC Regulation (603/2013) with the presence and support of Frontex Guest Officers;
- Screening and vulnerability checks of refugees and migrants that are not yet registered;
- Registration for those who are not found to be registered in the database, including fingerprinting, by the competent Hellenic Police authorities, with the presence and support of Frontex Guest Officers;
- Authentication/ forgery detection checks of the possessed documents.

The detailed operational concept and Guidelines for debriefing activities are defined in General Annexes.

6. IMPLEMENTATION

6.1. Period of implementation³

Commencement	[REDACTED]	[REDACTED]
Termination	[REDACTED]	[REDACTED]

Commented [WU2]: The non-disclosed parts contain detailed information regarding the modus operandi of law enforcement officials when performing border control. Disclosing such information would expose the working methods applied in ongoing and future operations, thus obstructing them and the efforts made by the EU and its Member States to counter and prevent cross-border crime and unauthorized border crossings. If this were to happen, public security would be affected. In light of the above, the text is not disclosed pursuant to the exception laid down in the first indent of Article 4(1)(a) of Regulation (EC) No 1049/2001 relating to the protection of the public interest as regards public security.

6.2. Additional information

Operational briefing general part will be performed twice a year according to the invitation sent by Frontex as following:

[REDACTED]

[REDACTED]

Operational briefing national part will be performed for participants during the first days of deployment.

	1	2	3	4	5	6	7	8	9	10	11	12
Travelling day	[REDACTED]	[REDACTED]	[REDACTED]	[REDACTED]	[REDACTED]	[REDACTED]	[REDACTED]	[REDACTED]	[REDACTED]	[REDACTED]	[REDACTED]	[REDACTED]
Operational (national) briefing	[REDACTED]	[REDACTED]	[REDACTED]	[REDACTED]	[REDACTED]	[REDACTED]	[REDACTED]	[REDACTED]	[REDACTED]	[REDACTED]	[REDACTED]	[REDACTED]
Operational days	[REDACTED]	[REDACTED]	[REDACTED]	[REDACTED]	[REDACTED]	[REDACTED]	[REDACTED]	[REDACTED]	[REDACTED]	[REDACTED]	[REDACTED]	[REDACTED]
Operational debriefing	[REDACTED]	[REDACTED]	[REDACTED]	[REDACTED]	[REDACTED]	[REDACTED]	[REDACTED]	[REDACTED]	[REDACTED]	[REDACTED]	[REDACTED]	[REDACTED]
Travelling day	[REDACTED]	[REDACTED]	[REDACTED]	[REDACTED]	[REDACTED]	[REDACTED]	[REDACTED]	[REDACTED]	[REDACTED]	[REDACTED]	[REDACTED]	[REDACTED]

³ Foreseeable duration of the joint operation as indicated in the Article 3a (1) (b)- of the Frontex Regulation.

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Guest Officers should also attend briefings of regional Joint Operations taking place in the same area with involvement of Focal Point.

In [REDACTED]

With the aim to enhance efficiency of the border check procedure at the Focal Points, the JO Focal Point 2016 Land will be used as platform for information exchange between the Focal Points and Police and Customs Cooperation Centers listed in the Specific Annex 14 in the period 17 August - 12 October 2016. Detailed standard operating procedure (SOP) for exchange of information is described in the Specific Annex 14.

6.3. Operational areas⁴

No	Focal Point	Border section
1.	[REDACTED]	[REDACTED]
2.	[REDACTED]	[REDACTED]
3.	[REDACTED]	[REDACTED]
4.	[REDACTED]	[REDACTED]
5.	[REDACTED]	[REDACTED]
6.	[REDACTED]	[REDACTED]
7.	[REDACTED]	[REDACTED]
8.	[REDACTED]	[REDACTED]
9.	[REDACTED]	[REDACTED]
10.	[REDACTED]	[REDACTED]
11.	[REDACTED]	[REDACTED]
12.	[REDACTED]	[REDACTED]
13.	[REDACTED]	[REDACTED]
14.	[REDACTED]	[REDACTED]
15.	[REDACTED]	[REDACTED]
16.	[REDACTED]	[REDACTED]
17.	[REDACTED]	[REDACTED]
18.	[REDACTED]	[REDACTED]
19.	[REDACTED]	[REDACTED]
20.	[REDACTED]	[REDACTED]
21.	[REDACTED]	[REDACTED]
22.	[REDACTED]	[REDACTED]
23.	[REDACTED]	[REDACTED]
24.	[REDACTED]	[REDACTED]
25.	[REDACTED]	[REDACTED]
26.	[REDACTED]	[REDACTED]
27.	[REDACTED]	[REDACTED]
28.	[REDACTED]	[REDACTED]
29.	[REDACTED]	[REDACTED]
30.	[REDACTED]	[REDACTED]
31.	[REDACTED]	[REDACTED]

Commented [WU3]: The non-disclosed parts contain detailed information regarding the modus operandi of law enforcement officials when performing border control. Disclosing such information would expose the working methods applied in ongoing and future operations, thus obstructing them and the efforts made by the EU and its Member States to counter and prevent cross-border crime and unauthorized border crossings. If this were to happen, public security would be affected. In light of the above, the text is not disclosed pursuant to the exception laid down in the first indent of Article 4(1)(a) of Regulation (EC) No 1049/2001 relating to the protection of the public interest as regards public security.

Commented [MP4]: The blanked out text contains detailed information regarding the operational area. Its disclosure would expose law enforcement officials operating in the area and harm the course of future and ongoing operations taking place in the same area, and thus facilitate irregular migration. Therefore, public security will be affected. In light of the above, the text is not disclosed pursuant to the exception laid down in the first indent of Article 4(1)(a) of Regulation No 1049/2001 relating to the protection of the public interest as regards public security.

⁴ Geographical area of the joint operation as indicated in Article 3a (1) (c) of the Frontex Regulation

██████████
[JO Focal Points 2016 Land]

32.	██████████	██████████
33.	██████████	██████████
34.	██████████	██████████
35.	██████████	██████████
36.	██████████	██████████
37.	██████████	██████████
38.	██████████	██████████
39.	██████████	██████████
40.	██████████	██████████
41.	██████████	██████████
42.	██████████	██████████
43.	██████████	██████████
44.	██████████	██████████
45.	██████████	██████████
46.	██████████	██████████

Focal Points establish a permanent system at the hot spots at external land borders, operating as platforms for joint operations and information gathering. Therefore the JO Focal Points Land 2016 Land will be used as platform for:

- Flexible Operational Activities 2016;
- JO Coordination Points 2016;
- Training activities;
- Customs operations;
- Any other activities including the European Multidisciplinary Platform against Criminal Threats (EMPACT).

In case of justified operational need and previously approved by Frontex, the operation area might be extended to other BCPs located in the same region as the Focal Points listed above and which are considered as alternative routes for irregular migration and for other cross border related crime.

██████████ flexible registration structure will be established with the aim to assist Greece in the registration of refugees and migrants who have not yet been registered in the country. Activities implemented at the ██████████ are described in the Specific Annex 13.

██████████ flexible registration structure establish a system at external land borders, operating as platform for operation on registration package module as special operation under umbrella of joint operation Focal Points Land and information gathering. Therefore the ██████████ flexible registration structure will be used as platform for:

- Registration activities;
- Documents examination;
- Fingerprinting;
- Training activities;
- Any other activities according to the Leaders Statement of 25th October 2015.

In case of justified operational need and previously approved by Host Member State and Frontex, the operation area might be extended to other locations listed above in the same region as the ██████████ flexible registration structure and which are considered as alternative routes for mixed migration flows and for other cross border related crime.

Commented [MP5]: The blanked out text contains detailed information regarding the operational area. Its disclosure would expose law enforcement officials operating in the area and harm the course of future and ongoing operations taking place in the same area, and thus facilitate irregular migration. Therefore, public security will be affected. In light of the above, the text is not disclosed pursuant to the exception laid down in the first indent of Article 4(1)(a) of Regulation No 1049/2001 relating to the protection of the public interest as regards public security.

6.4. Initial participants

Host MS	Norway, Finland, Estonia, Latvia, Lithuania, Poland, Slovakia, Hungary, Croatia, Bulgaria, Romania, Greece
Home MS	Austria, Belgium, Bulgaria, Croatia, Czech Republic, Denmark, Estonia, Finland, France, Germany, Hungary, Italy, Latvia, Lithuania, The Netherlands, Norway, Poland, Portugal, Romania, Slovakia, Slovenia, Spain, Sweden, Switzerland
Third countries	Albania, Belarus, Bosnia and Herzegovina, former Yugoslav Republic of Macedonia, Moldova, Russian Federation, Serbia, Ukraine
Other Union agencies and bodies or international organizations	Europol

6.5. Operational briefings / debriefings

All participants taking part in joint operation will receive the Operational briefing and debriefing delivered by representatives of Frontex and/or national authorities of host MS. At the end of each deployment, the host MS will organize a debriefing meeting with the experts deployed.

The detailed information regarding operational areas, initial plan of deployed resources and operational briefing and debriefing is provided in Specific Annexes 4-6.

The standard plan of operational briefing and debriefing is available in General Annexes.

7. COOPERATION WITH THIRD COUNTRIES, OTHER UNION AGENCIES AND BODIES OR INTERNATIONAL ORGANIZATIONS

7.1. Cooperation with third countries

In the framework of the existing Working Arrangements between Frontex and the competent authorities of Albania, Belarus, Bosnia and Herzegovina, former Yugoslav Republic of Macedonia, Moldova, Russian Federation, Serbia, Ukraine and pursuant to Article 14(6) of the Frontex Regulation, Frontex has invited border guard/police officers from the aforementioned countries to be deployed as observers in the Focal Points established at the external land borders with prior agreement of the Host MS.

The observers will receive appropriate operational briefing and debriefing delivered by representatives of Frontex and/or national authorities of host MS.

Cooperation with Third Countries related to the registration package module in the operational area at the [redacted] ([redacted]) is implemented according to the Leaders Statement of 25th October 2015.

The more detailed information regarding the participation and tasks of Third Country Observers in joint operation is defined in Specific Annex 7.

7.2. Cooperation with other Union agencies and bodies or international organizations

During the joint operation the cooperation with Europol is foreseen.

Commented [MP6]: The blanked out text contains detailed information regarding the operational area. Its disclosure would expose law enforcement officials operating in the area and harm the course of future and ongoing operations taking place in the same area, and thus facilitate irregular migration. Therefore, public security will be affected. In light of the above, the text is not disclosed pursuant to the exception laid down in the first indent of Article 4(1)(a) of Regulation No 1049/2001 relating to the protection of the public interest as regards public security.

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Cooperation with Third Countries related to the registration package module in the operational area at the [REDACTED] is implemented according to the Leaders Statement of 25th October 2015.

More detailed information about cooperation with other Union agencies and bodies or international organizations within land border activity is provided in Specific Annex 8.

Commented [MP7]: The blanked out text contains detailed information regarding the operational area. Its disclosure would expose law enforcement officials operating in the area and harm the course of future and ongoing operations taking place in the same area, and thus facilitate irregular migration. Therefore, public security will be affected. In light of the above, the text is not disclosed pursuant to the exception laid down in the first indent of Article 4(1)(a) of Regulation No 1049/2001 relating to the protection of the public interest as regards public security.

8. COORDINATION STRUCTURE

8.1. Partnership

Frontex is the EU coordinator, initiating, promoting and facilitating the EU MS synchronized efforts to control the external borders.

The local authorities are the direct partners of Frontex and responsible for all border related activities within the joint operation and for all registration related activities within the registration package module.

The home MS will support the achievement of operational objectives and implementation of activities by deploying their resources to the defined locations in particular periods of time.

8.2. Main operational structures / actors and their tasks

7.2.1. Member States

- International Coordination Centre (ICC) - The ICC of JO Focal Points 2016 Land will be established in Frontex Headquarters and composed of Frontex Coordinating Officer, Operational Team, FSC SDO and ICC Coordinators of the host MSs. ICC Coordinators perform their daily task in Host MS. Proper inform flow between Frontex Headquarters and ICC Coordinators will be ensured via email, cell and fixed line phones and videoconference.

In case of operational need and based on prior agreement with Host MS the above mentioned ICC structure, location, and tasks of ICC might be changed according to relevant provision of the Handbook.

For the activities implemented at Greek-FYROM border ([REDACTED] flexible registration structure), the ICC will be established in Athens, while RCC in [REDACTED].

- ICC Coordinator
- National Official (NO) - Officers of home MS deploying aerial assets (if applicable)
- Experts - GO, SGO
- Interpreters/Cultural Mediators (if applicable)
- Local Coordination Centre (LCC)
- LCC Coordinator
- Debriefing Coordinator (if applicable)
- Focal Point
- Local Coordinator of Focal Point
- Local staff of the host MS

Commented [MP8]: The blanked out text contains detailed information regarding the operational area. Its disclosure would expose law enforcement officials operating in the area and harm the course of future and ongoing operations taking place in the same area, and thus facilitate irregular migration. Therefore, public security will be affected. In light of the above, the text is not disclosed pursuant to the exception laid down in the first indent of Article 4(1)(a) of Regulation No 1049/2001 relating to the protection of the public interest as regards public security.

7.2.2. Third Country

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- Third country observer
- Local staff of the Third Country
- Coordination Point
- Local Coordinator of Coordination Point
- Above bullet points are not relevant for registration package module, where use of the nominated contact points for the exchange of information with Third Countries will be implemented in accordance with the Leaders Statement of 25th October 2015.

7.2.3. Frontex

- Operational Manager (OM) and Operational Team (OT)
- Frontex Coordinating Officer (FCO)
- Frontex Operational Coordinator (FOC)
- Frontex Support Officer (FSO)
- Operational Analyst (OA)
- Special Adviser for Debriefing Activities
- Frontex Situation Centre (FSC)
 - Senior Duty Officer (SDO)
 - Frontex Support Officer (FSO FSC)
 - FOSS Service Managers
 - JORA Service Managers
- Training Unit (TRU)
- Pooled Resources Unit (PRU)

The tasks and roles of operational structures / actors are defined in General Annexes.

Description of the tasks and specific instructions to guest officers and other participants (Rules of engagement) are defined in Specific Annex 3.

9. COMMAND, CONTROL, COMMUNICATION AND REPORTING

9.1. Command and control

Operational command of aerial and terrestrial assets of the participating MS remains with the respective MS, while the tactical command of the assets is in the hands of the ICC after consultation with the National Officials (NO).

Command and control of GO, Interpreters /Cultural Mediators and Observers from Third countries remain with the competent national authority of the host MS.

SGO perform their tasks under the instructions from the border guards of the host MS, while their command and control is exercised by Frontex.

GO and SGO under FSO profile perform their tasks under the instructions and command and control of Frontex.

The general command and control provisions are defined in General Annexes.

Command and control scheme is defined in Specific Annex 9.

Names of the host MS border guards and police responsible for cooperating with the teams, in particular those of the border guards/police who are in command of the teams during the period of deployment, and the place of the teams in the chain of command are included in Specific Annex 11.

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9.2. Operational communication

The operational communication between Frontex and all operational actors will be ensured via e-mail, cell and fixed line phones and videoconference as well as radio and satellite phones.

The information about joint operations (operational documents) will be accessible via FOSS.

Access to the website containing Operational Plan and other relevant operational documents, contact details are granted to participants of the joint operation according to FOSS procedures. Participants will be granted access to the webpage on FOSS after their introduction in OPERA. Other participants, who are not introduced in OPERA, will receive access after submission and authorization of the FOSS User Access Request Form. SGO will be granted FOSS access by default to the joint operation page on FOSS, unless otherwise requested by the Operational Manager.

Detailed information about communication and FOSS is provided in General Annexes.

Contact details of participants can be found in Specific Annex 11.

9.3. Communication with Press

Frontex is strongly committed to the principle of transparency, therefore, as a general rule, media should be granted access to operational areas.

Frontex communication policy, rules and guidelines for handling media requests are included in General Annexes.

The contact details of Frontex press office members (Spoke Person and Press Officer) and dedicated press officers of national authority of the host country are indicated in Specific Annex 11.

9.4. Reporting

The examples of templates of all reports are provided in General Annexes. The templates in Word format are stored on FOSS.

9.4.1. Incidents reporting and JORA

All relevant incidents that have occurred within the joint operation including the registration package module shall be reported via JORA System.

Eurosur Fusion Services

The Eurosur Fusion Services EFS (Geospatial Information Service, Meteo Service and Visual Data Discovery Service) are available for the Member States to support decision-making, planning and execution of missions. Services should support MSs and their existing systems to enhance their situational awareness and reaction capabilities of own assets and human resources.

Aligned with operational needs, these services are accessible via the Eurosur Network and the JORA Visualization Module. For more information, please send an e-mail to [REDACTED].

Comprehensive information on JORA is provided in General Annexes.

The list of JORA actors, the incidents reporting structure and JORA incident template attributes list are described in Specific Annex 10.

The JORA Guidelines are available in FOSS.

Commented [MP9]: The blanked out parts contain detailed information related to means of communication used by law enforcement officials. Their disclosure would lead to possible abusive usage and harm the course of future and ongoing operations, and thus facilitate irregular migration. Therefore, public security will be affected. In light of the above the text is not disclosed pursuant to the exception laid down in the first indent of Article 4(1)(a) of Regulation No 1049/2001 relating to the protection of the public interest as regards public security.

8.4.2 Reports from participants

Type of report	Description	Responsibility	To be sent to
ICC Daily report and/or JCB Minutes -	In case of operational need daily operational overview, covering the last 24 hours (06:00 - 05:59) will be prepared.	ICC	Shall be sent via functional email: [Redacted]
Technical Equipment Mission Report	Information about the activity performed by the assets	NO	Shall be sent via functional email [Redacted]
Intelligence reports	Intelligence related to irregular migration gathered from migrants and the national authorities	SGO Second-line interview expert	[Redacted] and emails of respective LCCs
Report from National Briefer	Information on National briefing provided to participants of the JO	National Briefer	Shall be sent to the Training Unit via email [Redacted] within 5 days
Incident reports from Reporting Units	Information collected by the reporting units from the operational area, within the scope of the JO provided to FSC	LCC	Shall be sent via the reporting application JORA, according to the reporting timetable in Annex 10

Commented [MP10]: The blanked out parts contain detailed information related to means of communication used by law enforcement officials. Their disclosure would lead to possible abusive usage and harm the course of future and ongoing operations, and thus facilitate irregular migration. Therefore, public security will be affected. In light of the above the text is not disclosed pursuant to the exception laid down in the first indent of Article 4(1)(a) of Regulation No 1049/2001 relating to the protection of the public interest as regards public security.

In order to enhance operational cooperation and synergies between different coordinated activities implemented in the area, members of the EBGT deployed at FPs may regularly report to the ICC established in the framework of Joint Operation Flexible Operational Activities 2016 land, through the established reporting channels of the Local Coordination Centre.

8.4.2 Daily package

In case of operational need and prior agreement with the Host MS, the Daily Package shall be prepared by the ICC Staff and shall consist of the reports indicated in a chapter above. The ICC is responsible for the dissemination of the Daily Package on a daily basis before 13.00 CET to Frontex (Operational Team and FSC) via functional [Redacted] and [Redacted].

Commented [MP11]: The blanked out parts contain detailed information related to means of communication used by law enforcement officials. Their disclosure would lead to possible abusive usage and harm the course of future and ongoing operations, and thus facilitate irregular migration. Therefore, public security will be affected. In light of the above the text is not disclosed pursuant to the exception laid down in the first indent of Article 4(1)(a) of Regulation No 1049/2001 relating to the protection of the public interest as regards public security.

8.4.3 Serious incident reporting

Type of report	Description	Responsibility
Serious Incident Report	Serious Incident Report is an alert message that shall be reported immediately (within 2 hours after recognition) to FSC and the host MS' authorities in case an incident, natural or caused by human action, occurs which may affect, or be relevant to a particular Frontex activity, the safety and security of participants in Frontex activities, the Agency's mission and reputation, or any combination thereof, having special regard to any allegation of violation of Fundamental Rights.	All participants of the JO

██████████ Shall be sent immediately via functional emails ██████████ and host MS LCC.

Commented [MP12]: The blanked out parts contain detailed information related to means of communication used by law enforcement officials. Their disclosure would lead to possible abusive usage and harm the course of future and ongoing operations, and thus facilitate irregular migration. Therefore, public security will be affected. In light of the above the text is not disclosed pursuant to the exception laid down in the first indent of Article 4(1)(a) of Regulation No 1049/2001 relating to the protection of the public interest as regards public security.

As of 2015 operations the formal SIR has been implemented in JORA and therefore should be reported via JORA according to the SIR procedure in the general annexes of the operational plan.

Serious Incidents Catalogue is available in General Annexes.

8.4.4 Frontex reports

Type of report	Description	Responsibility	To be sent
FCO report	Feedback on performed activities in the area	FCO	Shall be sent to Frontex via functional email ██████████
FOC Report	Overview of the operational activities	FOC	Shall be sent to Frontex via functional emails ██████████
Monthly Analytical Report/Update (MAU)	Analytical assessment of the factors impacting the situation in the operational area, trends, patterns	OA	MAU shall be sent by OA to functional email ██████████ and shall be uploaded on FOSS by OT.
FSC Situational Report	Overview of the operational activities related to the 24-hour period of the preceding day	FSC SDO	Will be uploaded on FOSS under the responsibility of SDO to be accessible for MS and distributed to other stakeholders by email only in case they do not have access to FOSS

8.4.5 Document alert and Reference Manual

The officers are requested to compile the Reference Manual Alert Form or /and Stolen Vehicles Template each time a relevant document forgery or /and relevant case on stolen vehicle is detected. This compiled alert(s) shall be sent to ██████████ and ██████████ via the appropriate reporting channel. In case Daily Package is prepared by the ICC, the Alerts shall be inserted in the daily report package. The Alert will be later integrated in the Reference Manual if the relevance will justify it.

10. ORGANISATIONAL ARRANGMENTS AND LOGISTICS

10.1. Arrangements of deployed resources

10.1.1. Operational resources management system (OPERA)

The Operational resources management system (OPERA) is an integrated web-based system for the management of the operational resources pooled and deployed in Frontex coordinated activities. Information related to the availability and deployment of the resources is available in the application.

[JO Focal Points 2016 Land]

All information required for issuing accreditation cards for participants shall be introduced by participating MS via Opera.

More information about Opera is provided in General Annexes.

10.1.2. Composition of the teams of guest officers and deployment of other relevant staff

The deployed officer from the home MS will form joint teams with the officers of the host MS in line with Article 10(3) of the Frontex Regulation.

10.1.3. Technical equipment deployed by Member States

Technical equipment deployed by the MS in the operational areas to foster the border control activities may include mobile document laboratory, heart beat detector, CO2 detector, Dog Teams and any other type of equipment agreed and confirmed by Frontex and the MS.

10.1.4. Management of the operational assets deployed by Frontex

Pooled Resources and Joint Operations Units deal with the distribution and retrieval of operational assets in the operational areas, according to the procedures in place.

More information about arrangements of deployed resources and operational assets is available in General Annexes.

The initial plan of deployed resources is available in Specific Annex 5.

All participants shall get familiar and apply the Tasks and specific instructions to guest officers and other participants (Rules of engagement) defined in Specific Annex 3.

10.2. Transport and lodging

The use of rental car is to be approved in advance by the Operational Manager and expenses should be included in the relevant financial documents. In this case all practical/logistic issues should be arranged by participants themselves in advance.

Upon arrival and departure, transportation from/to the airports to/from the hotels should be arranged according to the agreement between Frontex- Host and Home MS as indicated in Specific Annex 12.

Information regarding logistical issues can be found in Specific Annex 12.

10.3. Field visits

Prior the deployment of aerial assets, it is recommended for home MS to perform a field visit in order to get familiar with the operational area, local authorities and other stakeholders. The field visit should be approved by the Operational Manager and agreed with the LCC of Home MS.

10.4. Logistics

10.4.1. Heavy equipment, firearms and ammunition

Heavy equipment is highly recommended to be delivered on the day after operational briefing and shipped back on the day before debriefing day.

Delivery addresses and list of contact persons are included in Specific Annex 11.

10.4.2. Diplomatic clearance and Night flights under VFR ATC clearance

The home MS deploying aerial assets shall make the necessary arrangements in advance to obtain the Diplomatic clearance and Night flights under VFR ATC clearance (if required by the regulation of host MS) to allow the state aircraft to enter the airspace of host MS.

The home MS should respect the time needed for issuance of flight clearance according to national procedures and submit clearance request for the diplomatic clearance in time in order not to jeopardise the timely start of the mission.

11. EVALUATION

11.1. Member States and Third Countries

Reports	Benchmarks
Report from Participant	Shall be submitted to Frontex within 7 calendar days after deployment via functional email: [redacted] Relevant sections of the report will be distributed to TRU. <i>Template of the report is available on FOSS</i>
Final Report from Member State	Shall be submitted to Frontex attached to the request for payment via functional email: [redacted]
Final Report from Third Country	<i>Template of the reports is available on FOSS</i>

Commented [MP13]: The blanked out parts contain detailed information related to means of communication used by law enforcement officials. Their disclosure would lead to possible abusive usage and harm the course of future and ongoing operations, and thus facilitate irregular migration. Therefore, public security will be affected. In light of the above the text is not disclosed pursuant to the exception laid down in the first indent of Article 4(1)(a) of Regulation No 1049/2001 relating to the protection of the public interest as regards public security.

The final payment will not be processed until the Final Reports from MS and Third country are not submitted to Frontex. In case only few GO were deployed by home MS, Report from Participant may be sufficient, if prior agreed with the Operational Manager.

11.2. Frontex

Reports	Benchmarks
Frontex Evaluation Report	The results of the joint operation will be evaluated and Frontex Evaluation Report (FER) will be transmitted within 60 calendar days after the termination of the JO to the Management Board together with the observations of the Fundamental Rights Officer referred to in Article 26a of the Frontex Regulation. FER will be uploaded on FOSS.

12. FINANCIAL PROVISIONS

In accordance with the decision of the Frontex Executive Director, Frontex will co-finance the joint operation. Frontex will reimburse eligible costs incurred by participating MS authorities in relation to deployments of human and technical resources provided that the Framework Partnership Agreement is in force.

Detailed financial provisions are described in General Annexes.

SPECIFIC ANNEX

Annex 1	Description and assessment of the situation
Annex 2	Operational objectives and indicators
Annex 3	Description of the tasks and specific instructions to guest officers and other participants (Rules of engagement)
Annex 4	Operational area
Annex 5	Initial plan of deployed resources
Annex 6	Operational briefing and debriefing
Annex 7	Cooperation with third countries
Annex 8	Cooperation with other Union agencies and bodies or international organizations
Annex 9	Command and control scheme
Annex 10	JORA (JORA actors, JORA Incidents Reporting Structure, JORA Incident Template Attributes' List)
Annex 11	Contact details
Annex 12	Logistical information
Annex 13	Supporting fingerprinting and registration
Annex 14	Standard Operating Procedures for the exchange of information between the Police and Customs Cooperation Centers (PCCCs) and the Focal Points (FPs)