NOTE

From: Presidency

To: Delegations

Subject: CMCO Action Plan - Draft flowchart

As a follow-up to the Action Plan for the further strengthening of civil-military co-ordination in EU crisis management (doc. 13480/1/02 REV 1, chapter B), delegations will find attached a draft flowchart designed to reflect the key decision making steps in the Crisis Management Procedures in the form presently under discussion within the Politico-Military Group. The draft flowchart is foreseen to be a part of the revised Crisis Management Procedures.
Notes:

- The flowchart is intended to be a tool to facilitate understanding and use of the present Crisis Management Procedures (CMP) by reflecting the key decision instances contained therein. It focuses on the internal EU decision-making process and in particular on key moments (i.e. either decisions or presentation of ‘products’) leading up to the approval of OPLANs and equivalent documents and the operation launch by Council (end of Phase 4).

- Other elements of the CMP may not be reflected in the present flowchart but clearly remain integral to crisis management. These include activities that are ongoing throughout the procedures, including for example assessments by the Policy Unit and the Joint SITCEN, information strategy activities, or regular information exchanges. Consultations or interactions with third parties, which take place at points in the procedures that can vary depending on the particular crisis, are not reflected.

- The processes within the CMP (and indicated in the flowchart) are indicative; not all will necessarily be taken during a particular crisis (e.g. an operation may include exclusively military or exclusively civilian instruments). Many of the processes included in the CMP, such as the development of a crisis management concept (CMC), are iterative in nature.

- It is understood that there is input to Council bodies and decision-making procedures from Council Secretariat and Commission services throughout the procedures and at all levels. Coordination between services is also an ongoing process. The grey backgrounds in the flowchart indicate stages at which there is a heightened co-ordination, i.e. to ensure the coherence of planning products.

- The arrows in the flowchart reflect a tasking or the forwarding of a ‘product’ and are not intended to reflect hierarchical relationships.

- The flowchart is based on the “Suggestions for procedures for coherent, comprehensive EU crisis management” (CMP) presently under discussion within the Politico-Military Group. Further revisions to the CMP will be taken into account.
Phase 1 - Routine Phase

Phase 2 - Crisis Build-up / Elaboration of the draft CMC

Various actors

PSC

Information, assessments, early warning, policy options papers, civilian and military advice

EU action considered appropriate, guidance for draft CMC (25)

SG/HR and EC

Presentation of draft CMC (28)

PSC

Request for civilian advice (28)

CIVCOM

Advice on civilian aspects (30)

Request for military advice (28)

EUMC

Advice on military aspects (29)

Can be iterative process

PSC

Finalisation of draft CMC, opinion (31)

Coreper/Council
Phase 3 - Approval of the CMC

**Council**

- Approval of CMC (36)

**PSC**

- Guidance for civilian instruments, including police (37)
- Request for issuance of MSOD (37)

**CGS (incl. Police Unit/national experts/Coord. Mechanism)**

- Develop PSOs/other CSOs (46,47)
- Develop/prioritise MSO(s) (43)

**CIVCOM**

- Eval./advice on PSOs/other CSOs (49)
- Evaluation/advice on MSO(s) (48)

**EUMC**

- Issuance of MSOD (40)

**CGS (EUMS)**

- Evaluation and draft decision on preferred MSO (50)

**PSC**

- Evaluation and draft decision on preferred PSO and other CSOs (50)

**Coreper/Council**

- Steps can be subject to iterative process
Phase 4 - Formal decision to take action

Council

Selection of PSO and other CSOs (54)

Selection of MSO, incl. chain of command (54)

PSC

Request for police/other civilian operational planning (59, 60)

Issuance of guidance (56)

EC

CGS (incl. Police Unit/national experts/Coord. Mechanism)

Draft police CONOPS, SOR/other civ. docs. (59, 60)

CIVCOM

Advice/recommendation on draft police CONOPS/equiv. civ. docs (63)

PSC [Coreper/Council]

Approval of military and police CONOPS, equiv. civ. docs (64, 65)

EC

CGS (incl. Police Unit)

Pol HoM/Civ HoMs

OpCdr

CGS (EUMS)

Production of draft OPLAN/other civ. docs (74, 75)

CIVCOM

Advice/recomm. on OPLAN/other civ. docs. (77)

PSC

Draft police OPLAN/other civ. docs. (78)

Draft military OPLAN (78)

Coreper/Council

Operation launch (79)