Subject: Your application for access to documents – Ref: GestDem 2021/8113

Dear Ms Short,

I refer to your application dated 15 December 2021, in which you make a request for access to documents under Regulation (EC) No 1049/2001 \(^1\) (‘Regulation 1049/2001’), registered on the same date under the above mentioned reference number.

1. **Scope of your request**

In your request, you asked for access to:

- a list of meetings of DG Trade officials and/or representatives (including the Commissioner and his Cabinet) and representatives of the World Trade Organisation (WTO), Medicines San Frontiers (MSF) and the EFPIA (including Vaccines Europe) since June 1, 2021;
- minutes and other reports of these meetings;
- all correspondence (including emails) between DG Trade officials and/or representatives (including the Commissioner and Cabinet) and representatives of the World Trade Organisation (WTO), Medicines San Frontiers (MSF) and the EFPIA (including Vaccines Europe) regarding the proposed TRIPs waiver since June 1, 2021.

2. **Assessment and conclusions under Regulation 1049/2001**

In accordance with settled case law\(^2\), when an institution is asked to disclose a document, it must assess, in each individual case, whether that document falls within the exceptions to the right of public access to documents set out in Article 4 of Regulation 1049/2001. Such assessment is carried out in a multi-step approach:

- **first**, the institution must satisfy itself that the document relates to one of the exceptions, and if so, decide which parts of it are covered by that exception;
- **second**, it must examine whether disclosure of the parts of the document in question pose a *"reasonably foreseeable and not purely hypothetical"* risk of undermining the protection of the interest covered by the exception;
- **third**, if it takes the view that disclosure would undermine the protection of any of the interests defined under Article 4(2) and Article 4(3) of Regulation 1049/2001, the institution is required *"to ascertain whether there is any overriding public interest justifying disclosure"*\(^3\).

In view of the objectives pursued by Regulation 1049/2001, notably to give the public the widest possible right of access to documents\(^4\), *"the exceptions to that right [...] must be interpreted and applied strictly"*\(^5\).

In reply to your request, I can inform you that we have identified **10 documents** that fall within the scope of your request.

Your application concerns the following documents:

1. Médecins Sans Frontières (MSF) Analysis of Communication from the European Commission to the Council for TRIPS, 7 June 2021;
2. European Federation of Pharmaceutical Industries and Associations (EFPIA) invitation to a Briefing Session on COVID-19 Vaccine Industry’s collaborations, 21 June 2021;
3. Letter on EU position on TRIPS, 29 June 2021;
4. MSF Briefing Note on “Share mRNA Technologies, Save Lives”, August 2021;
5. MSF Briefing Note on “EU’s hollow promises of global COVID-19 vaccine equity”, September 2021;
6. EFPIA email on the set up of a vaccine production facility in Africa, 7 October 2021;

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\(^2\) Judgment in *Sweden and Maurizio Turco v Council*, Joined cases C-39/05 P and C-52/05 P, EU:C:2008:374, paragraph 35.

\(^3\) *Id.*, paragraphs 37-43. See also judgment in *Council v Sophie in ’t Veld*, C-350/12 P, EU:C:2014:2039, paragraphs 52-64.

\(^4\) See Regulation 1049/2001, recital (4).

(7) International Federation of Pharmaceutical Manufacturers and Associations (IFPMA) Briefing on Industry’s Collaborations on COV-19 vaccines and therapeutics, 30 November 2021;

(8) IFPMA Facts and Figures Presentation on “Manufacturing of COVID-19 vaccines and therapeutics, focus on LICs and MICs”, 30 November 2021;

(9) Minutes on a meeting with Médecins Sans Frontières, Health Action International, and Human Rights Watch, 3 June 2021;


The identified documents are listed for ease of reference in Annex I. For each of the documents the Annex provides a description and indicates whether parts are withheld on which ground pursuant to Regulation 1049/2001.

Having examined the requested documents under the applicable legal framework, I am pleased to grant you full access to documents (1), (3), (4), (5), (7) and (8), and partial access to documents (2), (6), (9) and (10).

In documents 2, 6, 9 and 10 names and other personal data have been redacted pursuant to article 4(1)(b) of Regulation 1049/2001 and in accordance with Regulation (EC) No 2018/1725. Hence, the main content of these documents relevant to your request is accessible.

The reasons justifying the application of the exception concerning personal data are set out below.

Protection of the privacy and integrity of the individual (Documents 2, 6, 9 and 10)

Pursuant to Article 4(1)(b) of Regulation 1049/2001, access to a document has to be refused if its disclosure would undermine the protection of privacy and the integrity of the individual, in particular in accordance with European Union legislation regarding the protection of personal data.6

Documents 2, 6, 9 and 10 contain personal information, such as names, e-mail addresses, telephone numbers that allow the identification of natural persons, as well as other personal information.

Indeed, Article 3(1) of Regulation 2018/1725 provides that personal data ’means any information relating to an identified or identifiable natural person […]’. The Court of Justice has specified that any information, which by reason of its content, purpose or effect,

6 The applicable legislation is Regulation (EC) No 2018/1725 of the European Parliament and of the Council of 23 October 2018 on the protection of natural persons with regard to the processing of personal data by the Union institutions, bodies, offices and agencies and on the free movement of such data, and repealing Regulation (EC) No 45/2001 and Decision No 1247/2002/EC (‘Regulation 2018/1725’).
is linked to a particular person is to be considered as personal data. Please note in this respect that the names, signatures, functions, telephone numbers and/or initials pertaining to staff members of an institution are to be considered personal data.

In its judgment in Case C-28/08 P (Bavarian Lager), the Court of Justice ruled that when a request is made for access to documents containing personal data, the Data Protection Regulation becomes fully applicable. Pursuant to Article 9(1)(b) of Regulation 2018/1725, personal data shall only be transmitted to recipients established in the Union other than Union institutions and bodies if ‘[t]he recipient establishes that it is necessary to have the data transmitted for a specific purpose in the public interest and the controller, where there is any reason to assume that the data subject’s legitimate interests might be prejudiced, establishes that it is proportionate to transmit the personal data for that specific purpose after having demonstrably weighed the various competing interests’.

Only if these conditions are fulfilled and the processing constitutes lawful processing in accordance with the requirements of Article 5 of Regulation 2018/1725, can the transmission of personal data occur.

According to Article 9(1)(b) of Regulation 2018/1725, the European Commission has to examine the further conditions for a lawful processing of personal data only if the first condition is fulfilled, namely if the recipient has established that it is necessary to have the data transmitted for a specific purpose in the public interest. It is only in this case that the European Commission has to examine whether there is a reason to assume that the data subject’s legitimate interests might be prejudiced and, in the affirmative, establish the proportionality of the transmission of the personal data for that specific purpose after having demonstrably weighed the various competing interests.

In your application, you do not put forward any arguments to establish the necessity to have the data transmitted for a specific purpose in the public interest. Therefore, the European Commission does not have to examine whether there is a reason to assume that the data subject’s legitimate interests might be prejudiced.

Notwithstanding the above, please note that there are reasons to assume that the legitimate interests of the data subjects concerned would be prejudiced by disclosure of the personal data reflected in the documents, as there is a real and non-hypothetical risk that such public disclosure would harm their privacy and subject them to unsolicited external contacts.

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10 Whereas this judgment specifically related to Regulation (EC) No 45/2001 of the European Parliament and of the Council of 18 December 2000 on the protection of individuals with regard to the processing of personal data by the Community institutions and bodies and on the free movement of such data, the principles set out therein are also applicable under the new data protection regime established by Regulation 2018/1725.
Consequently, I conclude that, pursuant to Article 4(1)(b) of Regulation 1049/2001, access cannot be granted to the personal data, as the need to obtain access thereto for a purpose in the public interest has not been substantiated and there is no reason to think that the legitimate interests of the individuals concerned would not be prejudiced by disclosure of the personal data concerned.

Please note that documents originating from third parties are disclosed to you based on Regulation 1049/2001. However, this disclosure is without prejudice to the rules on intellectual property, which may limit your right to reproduce or exploit the released documents without the agreement of the originator, who may hold an intellectual property right on them. The European Commission does not assume any responsibility from their reuse.

Also note that documents 9 and 10 were drawn up for internal use under the responsibility of the relevant service of the Cabinet of Executive Vice-President and Commissioner for Trade V. Dombrovskis. It solely reflects the service’s interpretation of the interventions made and does not set out any official position of the third parties to which the document refers, which was not consulted on its content. It does not reflect the position of the Commission and cannot be quoted as such.

3. MEANS OF REDRESS

In accordance with Article 7(2) of Regulation 1049/2001, you are entitled to make a confirmatory application requesting the Commission to review this position.

Such a confirmatory application should be addressed within 15 working days upon receipt of this letter to the Secretary-General of the Commission at the following address:

Secretary-General
European Commission
Transparency, Document Management & Access to Documents
Rue de la Loi 200/Wetstraat 200
BERL 7/76
1049 Brussels
Belgium

or by email to: sg-acc-doc@ec.europa.eu.

Yours sincerely,

(e-signed)

Carlo PETTINATO
Head of Unit

Encl.: Annex I: List of documents