

# Towards a proposal for EU harmonised mandatory front-of-pack nutrition labelling: state of play and next steps

AREPO online event "EU Geographical Indications and Nutrition Labelling:

Can a score provide meaningful information to consumers?"

27 October, 2021

- Food information and composition

**DG SANTE** 

## Context



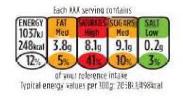
## Front-of-pack nutrition labelling in the EU: current situation

#### Regulation (EU) No 1169/2011 on the provision of food information to consumers

- Mandatory nutrition declaration since December 2016 (often back-of-pack)
- Indication of nutrition information on front-of-pack possible on voluntary basis
- Different formats / public & private schemes



















## Commission announcements for EU harmonised mandatory FOPNL

- Report on front-of-pack nutrition labelling
  - Building on literature review Joint Research Centre

https://publications.jrc.ec.europa.eu/repository/handle/JRC113586

 Concludes that FOP schemes have the potential to help consumers make healthconscious food choices and that it seems appropriate to introduce harmonised mandatory FOP labelling

Farm to Fork Strategy

Proposal for a harmonised mandatory front-of-pack nutrition labelling to enable consumers to make health conscious food choices (Q4 2022) Set nutrient profiles to restrict the promotion - via nutrition and health claims - of foods high in e.g. salt, sugars and/or salt

Farm

to Fork

Europe's Beating Cancer Plan (COM(2021) 44 of February 2021)

## **Objectives**

- To facilitate consumers' healthier food choices and at same time incentivise food producers to place healthier food on the EU market.
  - Harmonised and mandatory FOP nutrition information will help consumers to see at a glance the essential nutrition information when purchasing foods, while avoiding confusion and costs linked to different schemes. At the same time, it would stimulate food reformulation.
  - Setting nutrient profiles will avoid a situation where nutrition and health claims
    would mask the overall nutritional status of a food. In addition, it would incentive
    food producers to produce healthier foods, ensuring a level playing field for food
    business operators within internal market.
- Develop comprehensive options exploring in a coherent manner harmonised FOP labelling and setting of nutrient profiles (interplay)

## **Policy Options**

#### Current types of FOP labels form basis of different options

Nutrient-specific labels - examples		Summary labels - examples	
Numerical (Option 1)	Colour-coded (Option 2)	Endorsement logos ( <b>Option 3</b> )	Graded indicators (Option 4)
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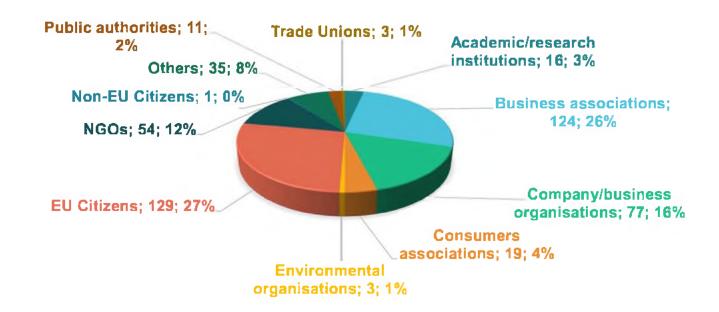
The setting of a nutrient profiling model separate from the (non-evaluative) FOP label will be assessed

The nutrient profiling model for restricting claims is based on the nutrient profiling model underpinning the harmonised (evaluative) FOP scheme

Options will cover pre-packed foods required to bear a nutrition declaration.



## IIA: public feedback (Dec 2020 - Feb 2021)





### Reactions on FOP

#### Business associations and companies

- Support for harmonisation, but voluntary; portion-based
- · Divergent views between choice for non-evaluative versus evaluative schemes
- Request to assess combination of options

#### Public health and consumer NGOs

- Support for harmonised mandatory FOP; based on 100 g/ml
- Exemptions on scientific and not commercial grounds
- Support for evaluative colour-coded schemes

#### Academia - Nutritionists

 Generally favour the introduction of harmonised mandatory FOPNL and express preference for evaluative colour-coded schemes

#### Citizens

- Support for harmonised mandatory FOP
- Different views on the type of scheme



## Reactions on nutrient profiles (NP)

#### Business associations and companies

- Explicit support from only a few; most stress need for specific conditions
- Farmer associations call not to penalise traditional foods; some call for exemptions
- Divergent views regarding NP model for FOP & claims: some could agree, while others express opposition/doubts

#### Public health and consumer NGOs

- Support for setting of NP; exemptions to be based on science
- Consistency between NP model for FOP & claims

#### Academia – Nutritionists

- Support for setting NP;
- Consistency between NP model for FOP & claims



## Additional input to the Impact Assessment

- JRC FOP literature review
  - Update with scientific publications since March 2018
  - In addition, focus on specific aspects
    - e.g. combined presence FOP & claims, highly processed food & traditional products, impact on lower socio-economic groups...
- EFSA Scientific advice for development of harmonised mandatory front-ofpack nutrition labelling and setting of nutrient profiles for restricting nutrition and health claims on foods

https://www.efsa.europa.eu/en/news/efsas-scientific-advice-inform-harmonised-front-pack-labelling-and-restriction

- EFSA will consult publicly on the draft by the end of 2021
- Scientific opinion by March 2022



## Study to support the Impact Assessment

#### Purpose and scope

- Identify and collect evidence and carry-out a detailed and data-driven analysis
- Gather evidence, views, opinions from all relevant stakeholders and consult them on the various policy options (stakeholder consultations, surveys, case studies)
- Analyse and compare the economic, social and environmental impacts of the proposed policy options, including on the preservation of cultural heritage
- Explore the possibility to apply specific conditions to certain categories of food

#### Stakeholder consultations

- Public consultation
  - In all EU languages, open for 12 weeks
- Targeted consultations
  - Stakeholders (workshops, interviews, targeted surveys)
  - Member States' competent authorities (meetings, targeted surveys)



## Overview next steps

- Study to support the Impact Assessment
- (In parallel) JRC study and EFSA advice
- Finalisation impact assessment
- Drafting legislative proposal
- Adoption of the proposal by the Commission
- Adoption by co-legislators



## Thank you

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https://ec.europa.eu/food/safety/labelling-and-nutrition\_en



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