

# **Contracting Authority**

Delegation of the European Commission to Ghana

Support to initiatives promoting peaceful, transparent and credible elections in Ghana and increasing the participation of women in politics

# **GUIDELINES FOR APPLICANTS**

**European Instrument for Democracy and Human Rights** 

Reference: EUROPEAID/EIDHR/129179

Deadline for submission of proposals: 06<sup>th</sup> January 2010

# **NOTICE**

This is an open Call for Proposals, where all documents are submitted at one stage (Concept Note and full proposal). However, in the first instance, only the Concept Notes will be evaluated. Thereafter, for the applicants whose Concept Notes have been pre-selected, evaluation of the full proposal will be carried out.

Further to the evaluation of the full proposals, an eligibility check will be performed for those which are provisionally selected. This check will be undertaken on the basis of the supporting documents requested by the Contracting Authority and the signed "Declaration by the Applicant" sent together with the application.

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# 1. SUPPORT TO INITIATIVES PROMOTING PEACEFUL, TRANSPARENT AND CREDIBLE ELECTIONS IN GHANA AND INCREASING THE PARTICIPATION OF WOMEN IN POLITICS

#### 1.1 BACKGROUND

The legal basis for the European Instrument for Democracy and Human Rights (EIDHR) covering 2007-2013, was adopted by the European Parliament and the Council in December 2006.

Financial resources for the EIDHR are provided through a self standing financing instrument for the promotion of democracy and human rights worldwide. The instrument reflects the high importance to the EU of the development and consolidation of democracy and the rule of law, respect of human rights and fundamental freedoms worldwide.

EIDHR builds on the work being done with and through civil society or ganizations aimed at defending the fundamental freedoms which form the basis for all democratic processes and helping civil society to become an effective force for political reform and protection of human rights. Within this context it also aims at supporting civil society in making a contribution towards transparent, credible and peaceful elections and increasing women's participation in the political decision making process.

Ghana's democracy though relatively stable has gone through numerous challenges. The recent elections conducted in December 2008 revealed the fragile nature of the democratic process as it was marred by suspicions, fear, mistrust and reported incidents of violence in some parts of the country. The conduct of some media houses also contributed to heightening tension over the elections. The competitive nature of elections in Ghana points to higher stakes in the 2012 general elections.

The inadequate representation of women at all levels of government in Ghana has become worrying. The number of women in Ghana's parliament has fallen further compared to the number of women in the previous parliament. A situation in which women who constitute about 51% of the total population, occupy less than 10% of the seats in parliament can not be considered fair.

These issues are fundamental to strengthening democracy in Ghana as well as addressing issues of fundamental human rights. The European Instrument for Democracy and Human Rights is complementary to the achievement of these goals and ideals.

#### 1.2 OBJECTIVES OF THE PRO GRAMME AND PRIORITY ISSUES

The global objective of this Call for Proposals is:

"Strengthening the role of civil society in promoting human rights and democratic reform, in supporting the peaceful conciliation of group interest and in consolidating political participation and representation"

The <u>specific objectives</u> of this call for proposals are:

- I. Increased women's participation and representation in politics in Ghana.
- II. Better understanding and participation by Ghanaian citizens of democratic processes and especially their roles and responsibilities in the election process.
- III. Peaceful and transparent elections through sensitisation on democratic principles and responsibilities for non-violent elections; media sensitisation especially in the rural areas; sensitization of political party agents.

#### 1.3 FINANCIAL ALLOCATION PROVIDED BY THE CONTRACTING AUTHORIT Y

The overall indicative amount made available under this call for proposals is EUR 600,000 for 2009. Subject to the final decision of the budgetary Authority, an additional similar amount may be allocated to this call for proposals. The final amount will be decided by the Commission in the "EIDHR 2010 Annual Action Programme" and can be committed earliest by April/May 2010. The Contracting Authority reserves the right not to award all available funds or on the contrary if additional funds are available to increase the allocation beyond the initial budgets foreseen. Where the indicative financial envelope foreseen for this call for proposals cannot be used due to insufficient quality or number of proposals received, the Contracting Authority reserves the right to reallocate the remaining funds to other call under the EIDHR instrument. If funds are available and if the quality of proposals justify it, the Contracting Authority reserves the right allocate extra funds to this call for proposals

# Size of grants

Any grant awarded under this Call for Proposals must fall between the following minimum and maximum amounts:

minimum amount: EUR 100,000,00maximum amount: EUR 300,000,00

A grant may not be for less than 50 % of the total eligible costs of the action.

In addition, no grant may exceed 95 % of the total eligible costs of the action (see also section 2.1.4). The balance must be financed from the applicant's or partners' own resources, or from sources other than the European Community budget or the European Development Fund.

# 2. RULES FOR THIS CALL FOR PROPOSALS

These guidelines set out the rules for the submission, selection and implementation of actions financed under this Call, in conformity with the provisions of the Practical Guide to contract procedures for EC external actions, which is applicable to the present call (available on the Internet at this address: http://ec.europa.eu/europeaid/work/procedures/implementation/index en.htm).

#### 2.1 **ELIGIBILITY CRITERIA**

There are three sets of eligibility criteria, relating to:

- applicant(s) which may request a grant (2.1.1), and their partners (2.1.2);
- actions for which a grant may be awarded (2.1.3);
- types of cost which may be taken into account in setting the amount of the grant (2.1.4).

#### Eligibility of applicants: who may apply? 2.1.1

(1) In order to be eligible for a grant, applicants **must**:

- be legal persons and
- be non profit making and
- be specific types of organisations such as: Non-Governmental Organisations, Civil Society Organisations, Independent Governance Institutions of state (IGI's) in Ghana, public sector operators and
- have the nationality 1 of:
  - ∨ Ghana: or
  - ∨ a Member State of the European Economic Area; or
  - ∨ an accession or official candidate country as recognised by the EU; or
  - V any other developing country as specified by the Development Assistant Committee (OECD/DAC) (see list in Annex H).

However, in the case of Independent Governance Institutions of state, only applicants with Ghanaian nationality are eligible. Applicants based outside Ghana must work in partnership with a Ghanaian organisation or an Independent Governance Institution (2.1.1).

- have a track record in supporting the creation of a conducive environment for peaceful, transparent and credible elections and/or in strengthening and fostering Women's political participation in Ghana;
- should have a strategic/action plan relevant to the action envisaged; and
- be directly responsible for the preparation and management of the action with their partners and not acting only as an intermediary

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<sup>&</sup>lt;sup>1</sup> Such nationality being determined on the basis of the organisation's statu tes which should demonstrate that it has been established by an instrument governed by the n ational law of the country concerned. In this respect, any legal entity whose statutes have been established in another country cannot be considered an eligible loc al organisation, even if the statutes are registered locally or a "Memorandum of Understanding" has been concluded.

(2) Potential applicants may not participate in calls for proposals or be awarded grants if they are in any of the situations which are listed in Section 2.3.3 of the Practical Guide to contract procedures for EC external actions (available from the following Internet address:

http://ec.europa.eu/europeaid/work/procedures/implementation/index en.htm);

In part B section VI of the grant application form ("Declaration by the applicant"), applicants must declare that they do not fall into any of these situations.

#### 2.1.2 Partnerships and eligibility of partners

Eligible <u>applicants of Ghanaian nationality</u> may act individually or with partner organisations. However, partnership is strongly encouraged.

Eligible <u>applicants of non Ghanaian nationality</u> or based outside Ghana must act with at least one Ghanaian partner organisations (Civil Society Organisation or Independent Governance Institution).

Applicants' partners participate in designing and implementing the action, and the costs they incur are eligible in the same way as those incurred by the grant beneficiary. They must therefore satisfy the eligibility criteria as applicable as the grant beneficiary.

# The following are not partners and do not have to sign the "partnership statement":

#### Associates

Other organisations may be involved in the action. Such associates play a real role in the action but may not receive funding from the grant with the exception of per diem or travel costs. Associates do not have to meet the eligibility criteria referred to in section 2.1.1. The associates have to be mentioned in Part B section IV - "Associates of the Applicant participating in the Action" of the Grant Application Form.

#### Subcontractors

The grant beneficiaries have the possibility to award contracts to subcontractors. Subcontractors are neither partners nor associates, and are subject to the procurement rules set out in Annex IV to the standard grant contract.

The applicant will act as the lead organisation and, if selected, as the contracting party (the "Beneficiary").

#### 2.1.3 Eligible actions: actions for which an application may be made

<u>Definition</u>: An action (or project) is composed of a set of activities.

#### Duration

The planned duration of an action may not be lower than 12 months and not exceed 36 months.

#### Sectors or themes

In relation to the objectives outlined in section 1.2, the following sectors or themes are identified:

- I. Development of instruments and advocacy to increase women's participation and representation in politics in Ghana
- II. Organising civic education on democratic processes and especially roles and responsibilities in the election process as well as voter education
- III Sensitisation on democratic principles and responsibilities for non violent elections targeting especially media in rural areas and party agents at community level

#### Location

Actions must take place in Ghana. Activities foreseen in communities of neighbouring countries close to the Ghanaian boarder could also be taken into account.

# Types of activity

- I. <u>Development of instruments and advocacy to increase women's participation and representation in politics in Ghana</u>
  - § Building the capacity of women to participate in political processes and contest and win local government elections in 2010 and general elections in 2012.
  - § Building capacity of women in politics to improve on leadership in policy development, decision making and implementation.
  - § Instruments facilitating political participation and successful contest of women in elections.
  - § Advocacy activities aimed at influencing legal reforms in favour of adequate representation and participation of women in political processes and decision-making at all levels.
  - § Facilitate the formulation and implementation of gender-friendly policies having a direct impact on political participation and representation of women (for example through dialogue between relevant women's groups and policy makers)
  - § Dialogue involving political parties, relevant civil society organisations (women's groups) and policy makers to promote the participation and representation of women in parliamentary and political party structures.
  - § Identify mechanisms of engaging women in power in supporting their fellow-women in contesting and winning elections.
  - § Ensure the active participation and representation of women in all structures of the local government system ideally through collaboration among civil society organisations, women's groups and local government authorities.
  - § Other similar activities that will help to achieve the above-mentioned objectives.
- II. <u>Better understanding by Ghanaian citizens of democratic processes and especially their roles and responsibilities in the election process</u>
  - § Development and implementation of civic education programs in Ghana
  - § Development and implementation of voter education programs in Ghana
  - § Capacity building for civil society and IGI's related to civic and voter education
  - § Activities related to early civic education in schools
  - § Activities related to increased voter turnout in local government elections in 2010 through collaboration between civil society organisations and IGI's
  - § Other similar activities that will help to achieve the above-mentioned objectives.
- III. <u>Peaceful and transparent elections through the reduction in the use of inflammatory language and other behaviours that promote violence especially by media and political parties during the elections:</u>
  - § Dialogue involving media, civil society organisations and IGI's for more constructive and responsible media coverage of political party activities and electoral events.
  - § Capacity building especially for broadcasting media related to reporting on elections, party activities and political events.
  - § Capacity building to improve media monitoring.
  - § Advocacy and research activities to promote legal reforms in favour of better regulations for media broadcasting.
  - § Engaging political parties to promote a more peaceful and constructive attitude especially of youth groups during elections.
  - § Other similar activities that will help to achieve the above-mentioned objectives.

All activities proposed have to be coherent and in line with the specific mandates and responsibilities which are constitutionally accorded for elections to existing institutions, particularly to IGI's. Cooperation between constitutionally mandated institutions and civil society organisation is encouraged.

#### **Sub-granting**

In order to support the achievement of the objectives of the Action, and in particular where the implementation of the Action proposed by the Applicant requires financial support to be given to third parties, the Applicant may propose awarding sub-grants. However, sub-granting may not be the main purpose of the Action and it must be duly justified.

In cases where the Applicant foresees the need to award sub-grants, it has to specify in its application the total amount of the grant which may be used for awarding sub-grants as well as the minimum and maximum amount per sub-grant. A list with the types of activity which may be eligible for sub-grants must be included in the application, together with the criteria for the selection of the beneficiaries of these sub-grants. The maximum amount of a sub-grant is limited to EUR 10.000 per third party while the total amount which can be awarded as sub-grants to third parties is limited to 30 % of the requested total amount of the eligible expenses.

#### The following types of action are ineligible:

- § actions concerned only or mainly with individual sponsorships for participation in workshops, seminars, conferences, congresses;
- § actions concerned only or mainly with individual scholarships for studies or training courses;
- § Equipment costs beyond 35%;
- § actions which are in conflict with constitutional provisions.

# Number of applications and grants per applicant

An applicant may submit more than one application under this call for proposals

An applicant may not be awarded more than one grant under this call for proposals.

An applicant may at the same time be partner in another application

Partners may not take part in more than one application

An applicant may submit more than one application under this call for proposals but can only receive one grant. Organisations which are included as partners in one proposal and submit at the same time a proposal as applicant may receive funding depending on the capacity of the organisation to manage funds independently while working in partnership with another organisation.

# 2.1.4 Eligibility of costs: costs which may be taken into consideration for the grant

Only "eligible costs" can be taken into account for a grant. The categories of costs considered as eligible and non-eligible are indicated below. The budget is both a cost estimate and a ceiling for "eligible costs". Note that the eligible costs must be based on real costs based on supporting documents (except for subsistence costs and indirect costs where flat-rate funding applies).

Recommendations to award a grant are always subject to the condition that the checking process which precedes the signing of the contract does not reveal problems requiring changes to the budget (for instance

arithmetical errors, inaccuracies or unrealistic costs and other ineligible costs). The checks may give rise to requests for clarification and may lead the Contracting Authority to impose modifications or reductions to address such mistakes or inaccuracies. The amount of the grant and the percentage of co-financing as a result of these corrections may not be increased.

It is therefore in the applicant's interest to provide a realistic and cost-effective budget.

#### Eligible direct costs

To be eligible under the Call for Proposals, costs must comply with the provisions of article 14 of the General Conditions to the Standard Grant Contract (see Annex F of the Guidelines).

# Contingency reserve

A contingency reserve not exceeding 5% of the direct eligible costs may be included in the Budget of the Action. It can only be used with the *prior written authorisation* of the Contracting Authority.

#### Eligible indirect costs (overheads)

The indirect costs incurred in carrying out the action may be eligible for flat-rate funding fixed at not more than 7% of the total eligible direct costs.

If the applicant is in receipt of an operating grant financed from the Community budget no indirect costs may be claimed within the proposed budget for the action.

#### Contributions in kind

Contributions in kind are not considered actual expenditure and are not eligible costs. The contributions in kind may not be treated as co-financing by the Beneficiary.

The cost of staff assigned to the Action is not a contribution in kind and may be considered as co-financing in the Budget of the Action when paid by the Beneficiary or his partners.

Notwithstanding the above, if the description of the action as proposed by the beneficiary foresees the contributions in kind, such contributions have to be provided.

#### Ineligible costs

The following costs are not eligible:

- debts and provisions for losses or debts;
- interest owed;
- items already financed in another framework;
- purchases of land or buildings, except where necessary for the direct implementation of the action, in
  which case ownership must be transferred to the final beneficiaries and/or local partners, at the latest by
  the end of the action;
- currency exchange losses;
- taxes, including VAT, unless the Beneficiary (or the Beneficiary's partners) cannot reclaim them and the applicable regulations do not forbid coverage of taxes

#### 2.2 HOW TO APPLY AND THE PROCEDURES TO FOLLOW – OPEN CALL FOR PROPO SALS

Please note that the prior registration in PADOR<sup>2</sup> for applicants and their partners for this Call for proposal is obligatory.

PADOR is an on-line database in which organisations register themselves and update regularly their data. Data provided by organisations in PADOR is used by the European Commission for checking the eligibility of the organisations that participate in calls for proposals.

In PADOR, organisations introduce the same data that is requested in the chapters II (for the main applicants) and III (for the partners of the main applicant) of the paper application form. This data concerns the organisation itself, it is not linked to the project proposal.

Organisations obtain their Europe Aid ID after having completed the registration process. The registration process consists in encoding, saving and submitting consistent information on all the PADOR screens (such as Sectorial and Geographical experience, Financial data, etc.).

Before starting the registration of your organisation in PADOR, please check:

- the Frequently Asked Questions
- the PADOR user's guide
- the e-training

These three (3) documents are available on the website: http://ec.europa.eu/europeaid/work/onlineservices/pador/index\_en.htm

Before starting the registration of your organisation in PADOR, please check whether there already is a person, within your organisation, who has registered it before you. In case a colleague of yours has already registered the organisation, please get in touch with him/her for obtaining the EuropeAid ID of your organisation.

Notwithstanding the above, the applicant can submit a request for derogation concerning its registration in PADOR. A reasoned request for derogation should be sent to the Contracting Authority at the address as indicated in these Guidelines 21 days before the deadline for submission at the latest. The Contracting Authority needs to reply at the latest 11 days before the deadline for the submission. The justification for a derogation must be based on the objective impossibility of the applicant to have access to the technology required to register in PADOR. This objective impossibility should go beyond the control of the applicant and, in principle, be of a general nature (i.e. not attributable to the specific circumstances of the applicant itself). The applicant should provide, where possible, supporting documents substantiating its request. The Contracting Authority shall reason its reply. The derogation applies to the applicant requesting the derogation and only in the context of a specific call for proposals, unless the Contracting Authority see grounds for a general derogation for that call for proposals. In this case, data will be introduced in PADOR by the European Commission. If, at a later stage, the organisation wishes to update itself its dat a, an access request is needed.

Before the deadline for presenting the concept note and full proposal, organisations must fill in, save and submit information introduced in all the fields of PADOR (including the fields written with black characters) Data should be registered and submitted before the dead-line for the submission of the concept note and full proposal. It is by "submitting" their data that organisations engage their responsibility on the accuracy and veracity of the data provided in PADOR.

The supporting documents requested (statuses, financial reports, audit reports) may be uploaded in PADOR after the evaluation of the Full Proposals, but before the deadline fixed in the notification letter that will be

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For further information on PADOR, please consult the following website: <a href="http://ec.europa.eu/europeaid/work/onlineservices/pador/index">http://ec.europa.eu/europeaid/work/onlineservices/pador/index</a> en.htm
Helpdesk for questions related to the functioning of PADOR:

\*Europeaid-ON-LINE-REGISTRATION-HD@ec.europa.eu\*

sent by the Delegation of the European Commission. By this letter, the applicant will be reminded that these documents will have to be loaded in PADOR for the final eligibility check. Nevertheless, we strongly advise you to upload these documents while registering in PADOR, without waiting until the final selection of proposals is carried out.

The Delegation of the European Commission to Ghana is available to support the registration process if needed. Contact persons:

Estelle-Camille.Dzeukou Tel: (00233) 021 774 201

Email: Estelle-Camille.Dzeukou@ec.europa.eu

# OPEN CALL FOR PROPOSALS

#### 2.2.1 Application form

Applications must be submitted in accordance with the instructions on the Concept Note (part A) and the Full Application Form (Part B) of the Grant Application Form (Annex A to these Guidelines)

Applicants must apply in English and hand-written applications will not be accepted.

Any error or major discrepancy related to the points listed in the instructions on the Concept Note or any major inconsistency in the complete Application Form (e.g. the amounts mentioned in the budget are inconsistent with those mentioned in the application form) may lead to the rejection of the application.

Clarifications will only be requested when information provided is unclear, thus preventing the Contracting Authority from conducting an objective assessment.

Please note that only the application form and the published annexes which have to be filled in (budget, logical framework) will be evaluated. It is therefore of utmost importance that these documents contain ALL relevant information concerning the action. No additional annexes should be sent.

# 2.2.2 Where and how to send the Applications

Applications must be submitted in one (1) original and two (2) copies in A4 size, each bound.

The documents to be submitted are the following:

- ∨ Grant Application Form (ANNEX A): Concept Note (part A) + Full Application Form (part B)
- ∨ Budget (ANNEX B)
- **∨** Logical framework (ANNEX C)

These three documents must also be submitted in an electronic format on a unique **CD-Rom** (e.g. the application form must not be split into several different files). The electronic format must contain **exactly the same** application form as the paper version enclosed.

The Checklist (Section V of part B of the grant application form) and the **Declaration by the applicant** (Section VI of part B of the grant application form) must be stapled separately and enclosed in the envelope.

Where an applicant sends several different applications, each one has to be sent separately.

The outer envelope must bear the **reference number and the title of the call for proposals**, together with the **title**, the **full name and address of the applicant**, and the words "Not to be opened before the opening session".

Applications must be submitted in a sealed envelope by registered mail, private courier service or by handdelivery (a signed and dated certificate of receipt will be given to the deliverer) at the address below:

Hand delivery address

Delegation of the European Commission to Ghana,

The Round House, 81 Cantonments Road

Accra

Postal delivery address

Delegation of the European Commission to Ghana

The Round House, 81 Cantonments Road, P.O. Box 9505 KIA, Accra

Applications sent by any other means (e.g. by fax or by e-mail) or delivered to other addresses will be rejected.

Applicants must verify that their application is complete using the checklist (section V of part B of the grant application form). <u>Incomplete applications may be rejected.</u>

# 2.2.3 Deadline for submission of Applications

The deadline for the submission of applications is **06 January 2010** as evidenced by the date of dispatch, the postmark or the date of the deposit slip. In the case of hand-deliveries, the deadline for receipt is **06 January 2010 at 3:00 pm** (**local time in Ghana**) as evidenced by the signed and dated receipt.

Any application submitted after the deadline will automatically be rejected.

For reasons of administrative efficiency, the Contracting Authority may reject any application received after the effective date of approval of the second evaluation step (i.e. Concept Note - see indicative calendar under section 2.5.2), even though the date of dispatch or the postmark respect the deadline for submission.

# 2.2.4 Further information for the Application

An information session on this call for proposals will be held on **20 October 2009 at 10:00 am** at the Delegation of the European Commission in Accra.

Questions may in addition be sent by e-mail no later than 21 days before the deadline for the submission of applications to the below addresses (please use both), indicating clearly the reference of the call for proposals:

E-mail address:

Estelle-Camille.Dzeukou<u>@ec.europa.eu</u> delegation-ghana@ec.europa.eu

Fax: (233) 21 774154>

Contracting Authority has no obligation to provide further clarifications after this date.

Replies will be given no later than 11 days before the deadline for the submission of applications.

In the interest of equal treatment of applicants, the Contracting Authority cannot give a prior opinion on the eligibility of an applicant, a partner, an action or specific activities. Nevertheless, the information sessions organised by the Delegation may give clarifications related to these issues.

Questions that may be relevant to other applicants, together with the answers, will be published on the website of the Delegation of the European Union under the form of "Frequently Asked Questions" document: <a href="http://www.delgha.ec.europa.eu/en/index.htm">http://www.delgha.ec.europa.eu/en/index.htm</a>

It is therefore highly recommended to regularly consult the above-mentioned website in order to be informed of the questions and answers published.

All questions related to PADOR registration should be addressed to the PADOR helpdesk:

europeaid-on-line-registration-hd@ec.europa.eu

with copy to:

Estelle-Camille.Dzeukou@ec.europa.eu

#### 2.3 EVALUATION AND SELECT ION OF APPLICATIONS

Applications will be examined and evaluated by the Contracting Authority with the possible assistance of external assessors. All actions submitted by applicants will be assessed according to the following steps and criteria:

If the examination of the application reveals that the proposed action does not meet the <u>eligibility criteria</u> stated in paragraph 2.1.3, the application shall be rejected on this sole basis.

# (1) STEP 1: OPENING SESSION AND ADMINISTRATIVE CHECK

The following will be assessed:

- The submission deadline has been respected. If the deadline has not been respected the application will automatically be rejected
- The Application Form satisfies all the criteria specified in points 1-5 of the Checklist section V of part B of the grant application form). If any of the requested information is missing or is incorrect, the application may be rejected on that **sole** basis and the application will not be evaluated further.

Following the opening session and the administrative check, the Contracting Authority will send a letter to all applicants, indicating whether their application was submitted prior to the deadline, informing them of the reference number they have been allocated and whether they have been recommended for further evaluation.

#### (2) STEP 2: EVALUATION OF THE CONCEPT NOTE

The evaluation of the Concept Notes that have passed the first administrative check will cover the relevance of the action, its merits and effectiveness, its viability and sustainability. The Contracting Authority reserves the right not to undertake the evaluation of the Concept Notes whenever considered justified (for example when a less than expected number of applications are received) and to go straight to the evaluation of the corresponding full applications.

Please note that the scores awarded to the Concept Note are completely separate from those given to the Full Application.

The Concept Note will be given an overall score out of 50 points in accordance with the breakdown provided in the Evaluation Grid below. The evaluation shall also verify the compliance with instructions provided in the guidance for Concept Note, part A of the grant application form.

The <u>evaluation criteria</u> are divided into headings and subheadings. Each subheading will be given a score between 1 and 5 in accordance with the following assessment categories: 1 = very poor; 2 = poor; 3 = adequate; 4 = good; 5 = very good.

	Scores	
1. Relevance of the action		15
1.1 Relevance of the action needs and constraints of the country/region to be addressed in general, and to those of the target groups and final beneficiaries in particular.	5	
1.2 Relevance to the priorities and objectives mentioned in the Guidelines.	5(x2)*	
2. Effectiveness and Feasibility of the action	Sub-score	25
2.1 Assessment of the problem identification and analysis.	5	

2.2 Assessment of the proposed activities (practicality and consistency in relation to the	5(x2)*	
objectives, purpose and expected results).		
	5(x2)*	
2.3 Assessment of the role and involvement of all stakeholders and, if applicable,		
proposed partners.		
3. Sustainability of the action	Sub-score	10
3.1 Assessment of the identification of the main assumptions and risks, before the start	5	
up and throughout the implementation period.		
	5	
3.2 Assessment of the identification of long-term sustainable impact on the target groups		
and final beneficiaries.		
TOTAL SCORE		50
	[	

<sup>\*</sup>the scores are multiplied by 2 because of their importance

Once all Concept Notes have been assessed, a list will be established with the proposed actions ranked according to their total score.

Firstly, only the Concept Notes which have been given a score of a minimum of 12 points in the category "Relevance" as well as a minimum total score of 30 points will be considered for pre-selection.

Secondly, the list of Concept Notes will be reduced in accordance to the ranking to those whose sum of requested contributions amounts to three times the available budget for this Call for proposals. The Evaluation Committee will subsequently proceed with the applicants whose proposals have been preselected.

# (3) STEP 3: EVALUATION OF THE FULL APPLICATION

An evaluation of the quality of the applications, including the proposed budget, and of the capacity of the applicant and its partners, will be carried out in accordance with the evaluation criteria set out in the Evaluation Grid included below. There are two types of evaluation criteria: selection and award criteria.

<u>The selection criteria</u> are intended to help evaluate the applicants' financial and operational capacity to ensure that they:

- have stable and sufficient sources of finance to maintain their activity throughout the period during which the action is being carried out and, where appropriate, to participate in its funding;
- have the management capacity, professional competencies and qualifications required to successfully complete the proposed action. This also applies to any partners of the applicant.

<u>The award criteria</u> allow the quality of the applications submitted to be evaluated in relation to the set objectives and priorities, and grants to be awarded to actions which maximise the overall effectiveness of the call for proposals. They enable the selection of applications which the Contracting Authority can be confident will comply with its objectives and priorities and guarantee the visibility of the Community financing (see <a href="http://ec.europa.eu/europeaid/work/visibility/index\_en.htm">http://ec.europa.eu/europeaid/work/visibility/index\_en.htm</a>). They cover such aspects as the relevance of the action, its consistency with the objectives of the call for proposals, quality, expected impact, sustainability and cost-effectiveness.

#### Scoring:

The evaluation criteria are divided into sections and subsections. Each subsection will be given a score between 1 and 5 in accordance with the following guidelines: 1 = very poor; 2 = poor; 3 = adequate; 4 = good; 5 = very good.

# **Evaluation Grid**

Section	
1. Financial and operational capacity	Score 20
1.1 Do the applicant and, if applicable, partners have sufficient <b>experience of</b>	5
project management?	J
1.2 Do the applicant and, if applicable partners have sufficient <b>technical</b>	5
<b>expertise</b> ? (notably knowledge of the issues to be addressed.)	S
1.3 Do the applicant and, if applicable, partners have sufficient <b>management</b>	5
capacity? (including staff, equipment and ability to handle the budget for the	S
action)?	
1.4 Does the applicant have stable and sufficient sources of <b>finance</b> ?	5
2. Relevance	25
2.1 How relevant is the proposal to the <b>objectives</b> and one or more of the	5 x 2
<b>priorities</b> of the call for proposals?	-
Note: A score of 5 (very good) will only be allocated if the proposal specifically addresses at	
least <b>one priority</b> .	
Note: A score of 5 (very good) will only be allocated if the proposal contains specific added-value elements, such as promotion of gender equality and equal opportunities	
2.2 How relevant to the particular <b>needs and constraints</b> of the target	5
country/countries or region(s) is the proposal? (including synergy with other	
initiatives (from European Commission and other donors) and avoidance of	
duplication.)	
2.3 How clearly defined and strategically chosen are those involved (final	5 x 2
beneficiaries, target groups)? Have their needs been clearly defined and does	
the proposal address them appropriately?	
3. Methodology	25
3.1 Are the <b>activities</b> proposed appropriate, practical, and consistent with the	5
objectives and expected results?	
3.2 How coherent is the <b>overall design of the action</b> ?	5
(in particular, does it reflect the analysis of the problems involved, take into	
account external factors and anticipate an evaluation?)	
3.3 Is the partners' and/or other <b>stakeholders' level of involvement</b> and	5
participation in the action satisfactory?	
3.4 Is the <b>action plan</b> clear and feasible?	5
3.5 Does the proposal contain <b>objectively verifiable indicators</b> for the outcome	5
of the action?	
4. Sustainability	15
4.1 Is the action likely to have a tangible <b>impact</b> on its target groups?	5
4.2 Is the proposal likely to have <b>multiplier effects</b> ? (including scope for	5
replication and extension of the outcome of the action and dissemination of	
information.)	
4.3 Are the expected results of the proposed action <b>sustainable</b> :	5
- financially (how will the activities be financed after the funding ends?)	
- institutionally (will structures allowing the activities to continue be in place	
at the end of the action? Will there be local "ownership" of the results of	
the action?)	
- at policy level, if applicable (what will be the structural impact of the action	
(ex: will it lead to improved legislation, codes of conduct, methods, etc)?	
- environmentally (if applicable) (will the action have a negative/positive environmental impact?)	
5. Budget and cost-effectiveness	15
5.1 is the ratio between the estimated costs and the expected results satisfactory?	5
5.2 Is the proposed expenditure <b>necessary</b> for the implementation of the action?	5 x 2
Maximum total score	
MAXIMUM WIAI SCOLE	100

Note on Section 1. "Financial and operational capacity"

If the total average score is less than 12 points for section 1, the application will be rejected.

Note on Section 2. "Relevance"

If the total average score is less than 20 points for section 2, the application will be rejected.

#### Provisional selection

Following the evaluation, a table listing the applications ranked according to their score and within the available financial envelope will be established as well as a reserve list following the same criteria. Note: The scores awarded in this phase are completely separate from those given to the concept note of the same application.

#### (4) STEP 4: VERIFICATION OF ELIGIBILITY OF THE APPLICANT AND PARTNERS

The eligibility verification, based on the supporting documents requested by the Contracting Authority (see section 2.4) will <u>only</u> be performed for the applications that have been provisionally selected according to their score and within the available financial envelope.

- The Declaration by the applicant (Section VI of part B the grant application form) will be cross-checked with the supporting documents provided by the applicant. Any missing supporting document or any incoherence between the Declaration by the applicant and the supporting documents may lead to the rejection of the application on that sole basis.
- The eligibility of the applicant, the partners, and the action will be verified according to the criteria set out in sections 2.1.1, 2.1.2 and 2.1.3.

Following the above analysis and if necessary, any rejected application will be replaced by the next best placed application in the reserve list that falls within the available financial envelope, which will then be examined for the eligibility of its applicant and the partners.

#### 2.4 Submission of supporting documents for provisionally selected applications

Applicants who have been provisionally selected or listed under the reserve list will be informed in writing by the Contracting Authority. They will be requested to supply the following documents in order to allow the Contracting Authority to verify the eligibility of the applicants and their partners:

- 1. The **statutes or articles of association** of the applicant organisation<sup>3</sup> and of each partner organisation. Where the Contracting Authority has recognized the applicant's eligibility for another call for proposals under the same budget line within 2 years before the deadline for receipt of applications, the applicant may submit, instead of its statutes, copy of the document proving the eligibility of the applicant in a former Call (e.g.: copy of the special conditions of a grant contract received during the reference period), unless a change in its legal status has occurred in the meantime.<sup>4</sup>
- 2. Copy of the **applicant's latest accounts** (the profit and loss account and the balance sheet for the previous financial year for which the accounts have been closed)<sup>5</sup>.

Where the applicant and/or (a) partner(s) is a public body created by a law, a copy of the said law must be provided

<sup>&</sup>lt;sup>4</sup> To be inserted only where the eligibility conditions have not changed from one call for proposals to the other.

This obligation does not apply to public bodies nor to international organisations. It does not apply either when the accounts are in practice the same documents as the external audit report already provided pursuant to section 2.4.2.

- 3. **Legal entity sheet** (see Annex D of these Guidelines) duly completed and signed by the applicant, accompanied by the justifying documents which are requested therein. If the applicant has already signed a contract with the Contracting Authority, instead of the legal entity sheet and its supporting documents the legal entity number may be provided, unless a change in its legal status occurred in the meantime.
- 4. A financial identification form conforming to the model attached at Annex E of these Guidelines, certified by the bank to which the payments will be made. This bank must be located in the country where the applicant is registered. If the applicant has already signed a contract with the European Commission or where the European Commission has been in charge of the payments of a contract, a copy of the previous financial identification form may be provided instead, unless a change in its bank account occurred in the meantime.

# Supporting documents may be provided through PADOR (see section 2.2).

Where the requested supporting documents are not uploaded in PADOR they must be supplied in the form of originals, photocopies or scanned versions (i.e. showing legible stamps, signatures and dates) of the said originals. However, the legal entity sheet and the financial identification form must always be submitted in original.

Where such documents are not in one of the official languages of the European Union, a translation into English of the relevant parts of these documents, proving the applicant's eligibility, must be attached and will prevail for the purpose of analysing the application.

Where these documents are in an official language of the European Union other than English, it is *strongly* recommended, in order to facilitate the evaluation, to provide a translation of the relevant parts of the documents, proving the applicant's eligibility, into English.

The Delegation of the European Commission will send to pre-selected applicants a notification letter requesting the above-mentioned supporting documents. If these documents are not provided before the deadline indicated in the notification letter, the application may be rejected.

Based on the verification of the supporting documents by the Evaluation Committee it will make a final recommendation to the Contracting Authority which will decide on the award of grants.

# 2.5 NOTIFICATION OF THE CONTRACTING AUTHORITY'S DECISION

# 2.5.1 Content of the decision

Applicants will be informed in writing of the Contracting Authority's decision concerning their application and, in case of rejections, the reasons for the negative decision.

Applicants believing that they have been harmed by an error or irregularity during the award process may file a complaint. See further section 2.4.15 of the Practical Guide.

# 2.5.2 Indicative time table

	DATE	TIME*
Information meeting (if any)	20.10.09	10:00 am
Deadline for request for any clarifications from the Contracting Authority	09.11.09	10:00 am
Last date on which clarifications are issued by the Contracting Authority	19.11.09	-
Deadline for submission of Application Form	06.01.10	3:00 pm
Information to applicants on the opening & administrative check (step 1)	06.01.10*	-
Information to applicants on the evaluation of the Concept Notes (step 2)	13.01.10*	-
Information to applicants on the evaluation of the Full Application Form (step 3)	27.01.10 *	-
Notification of award (after the eligibility check) (step 4)	04.02.10*	-
Contract signature	01.03.10*	-

\*Provisional date. All times are in the time zone of the country of the Contracting Authority

# 2.6 CONDITIONS APPLICABLE TO IMPLEMENTATION OF THE ACTION FOLLOWING THE CONTRACTING AUTHORITY'S DECISION TO AWARD A GRANT

Following the decision to award a grant, the Beneficiary will be offered a contract based on the Contracting Authority's standard contract (see Annex F). By signing the Declaration of the Applicant included in the Grant Application Form (see Annex A), the applicant declares accepting, in case where it is awarded a grant, the Contractual conditions as laid down in the Standard Contract.

# Implementation contracts:

Where implementation of the action requires the Beneficiary to award procurement contracts, it must a ward the contract to the tenderer offering the best value for money, that is to say, the best price-quality ratio, in compliance with the principles of transparency and equal treatment for potential contractors, care being taken to avoid any conflict of interests. To this end, the Beneficiary must follow the procedures set out in Annex IV to the Standard Contract (Annex F of these Guidelines).

#### 3. LIST OF ANNEXES

#### DOCUMENTS TO BE COMPLETED

ANNEX A: GRANT APPLICATION FORM (WORD FORMAT)

ANNEX B: BUDGET (EXCEL FORMAT)

ANNEX C: LOGICAL FRAMEWORK (EXCEL FORMAT)

ANNEX D: LEGAL ENTITY SHEET (EXCEL FORMAT)

ANNEX E: FINANCIAL IDENTIFICATION FORM

The electronic version of the above-mentioned documents is available on the following website: http://www.delgha.ec.europa.eu/en/index.htm

ANNEX G: LIST OF DEVELOPING CO UNTRIES AS SPECIFIED BY THE DEVELOPMENT ASSISTANT COMMITTEE (OECD/DAC)

ANNEX H: DAILY ALLOWANCE RATES (PER DIEM), AVAILABLE AT THE FO LLOWING ADDRESS: http://ec.europa.eu/europeaid/work/procedures/implementation/per\_diems/index\_en.htm

ANNEX I: PROJECT CYCLE MANAGEMENT GUIDELINES <a href="http://ec.europa.eu/europeaid/multimedia/publications/publications/manuals-tools/t101\_en.htm">http://ec.europa.eu/europeaid/multimedia/publications/publications/manuals-tools/t101\_en.htm</a>