## Independent ethics body

• Based on an idea by Transparency international and was endorsed by Ursula von der Leyen during her election campaign.

## EP proposal

- In September 2021, Parliament adopted a resolution on the creation of an IEB.
- The proposed IEB would investigate breaches of ethics rules by MEP's, Commissioners, and staff of EP and Commission and make non-binding recommendations to the institutions<sup>1</sup> (also through own-initiative investigations).
- Other responsibilities:
  - Help to establishing a common definition for "conflict of interest".<sup>2</sup>
  - "Vetting" of Commissioners-designate
  - To issue ethics guidance and participate in awareness-raising on ethics matters.
  - Oversee obligations from the transparency register.
- "Appropriate investigative powers" and "access to administrative documents" foreseen
- No new ethics rules for the institutions foreseen, IEB will instead use the respective existing rules of the institutions.
- Participating institutions would be **EP and Commission**, other institutions would be invited to join in the future.
- The body should **not duplicate or interfere with the work of OLAF, EPPO, ECJ, CoA or the Ombudsman.**
- Composed of nine members
  - o three selected by the Commission,
  - o three elected by Parliament
  - o three assigned *de jure* from former Presidents of the ECJ, the CoA and European Ombudsmen (unclear what the procedure will be).

 $<sup>^{1}</sup>$  Under current rules, the institutions can already impose sanctions on current and former members, including the deprivation of pension and other rights and "public shaming".

<sup>&</sup>lt;sup>2</sup> OECD defines conflict of interest as: 'when an individual or a corporation (either private or governmental) is in a position to exploit his or their own profession or official capacity in some way for personal or corporate benefit'

- Commission replied to EP Resolution in March 2022.
  - Warned that the IEB would might duplicate functions of existing bodies
     OLAF, EO, EPPO, ECA
  - Emphasised that IEB should be an advisory body with no decisionmaking powers and no investigative function, that should not be able to propose sanctions and a very limited scope (to avoid work overload)
  - Argued against a common set of ethics rules for all institutions. All institutions should have their own rules.
  - Said that findings of the body should not be published.
  - o Proposed that the IEB should only have 5 members.

## Line to take

- The creation of an IEB is an important step, given the weak ethics monitoring systems of the institutions.
- **EP and Commission seem to have very different ideas** of its setup and powers; it seems that there is no agreement in sight.
- Ombudsman and the future IEB may be able deal with similar cases, but from
  a different angle. The IEB is designed to investigate individuals' behaviour
  (Commissioners, MEPs, Staff), the Ombudsman inquires into the institutions
  handling these cases.
- Past Ombudsman's inquiries that the IEB could have dealt with as a first instance are mainly "revolving doors" inquiries, such as the cases related to Oettinger and Barroso.
- The **IEB** and the **Ombudsman** should complement each other, with the Ombudsman overseeing the IEB's work. In principle, the Ombudsman could inquire into both the IEB and the institutions implementing its recommendations.<sup>3</sup>
- There are still are many open questions:
  - Powers of investigation: Will the IEB have the power to call individuals to testify and have access to personal or business documents? How will it monitor post-employment activities?
  - o How will the members of the IEB be selected?
  - How will the Ombudsman be able to oversee the work of the IEB?
     Inquiries into the IEB directly or into parent institutions? Cases in which the IEB decides not to act?

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 $<sup>^{\</sup>rm 3}$  This is clarified in Article 228 of the TFEU.