

Monthly Report on the Multiannual Implementation of the EU Trust Funds (EUTFs)

Background

A trust fund is a legal arrangement with a distinct financial structure that pools the funds of several donors to jointly finance an action on the basis of commonly agreed objectives and reporting formats.

Trust Funds offer a number of advantages: they are EU led instruments, offering better coordination with EU Member States; better control of operations by the Union and other donors and enhanced EU visibility. Trust Funds benefit from fast decision-making processes and from their capacity to pool larger sums from different sources making them a flexible, proactive and adaptable tool.

The current Financial Regulation authorises the Commission to create and manage European Union Trust Funds (EUTF) in the field of external actions.

The rules on establishment and management of EUTFs are laid down in Article 187 of the Financial Regulation.

Establishment

EUTFs can be established with at least one external donor to respond to emergency, post-emergency or thematic actions.

Its establishment needs to be justified notably by EU added value (its objectives can be better met at EU than at national level), and additionality (the EUTFs should not duplicate already existing and similar instruments).

The European Commission submits the draft decision to establish an EUTF to the competent committee defined in the basic act governing the instrument that provides the EU's initial financial contribution to the new Trust Fund. This consultation ensures adequate involvement of the Council in the establishment of any EUTF. The proposal for the revision of the Financial Regulation addresses the need for greater involvement of the European Parliament in the creation of EUTFs (Article 227(1)) and on EUTF reporting (Article 244).

After the adoption of the establishment and financing decisions, the constitutive act of the EUTF is signed by the European Commission and the founding donors. The constitutive act details the main features of the EUTF, such as its objectives and the rules for the composition and procedures of its board. The duration of an EUTF is limited (currently all the EU Trust Funds have been set up for a 60-month [five years] duration).

The European Parliament and/or the Council may request the Commission to discontinue the appropriations for the Trust Fund or revise the constitutive act with a view to liquidate it.

Monthly Report on the Multiannual Implementation of the EU Trust Funds (EUTFs)

Governance and management of EUTFs

In accordance with Article 234 of the current Financial Regulation, the EUTF has specific governance arrangements and contributions are placed outside the EU Budget.

Each EUTF has two boards ("Trust Fund board" and "Operational Committee") chaired by the Commission with representation of the donors and the non-contributing Member States as observers. The Trust Fund Board shall establish and review the overall strategy. The Operational Committee decides upon the use of the EUTF's funds.

EUTFs are managed by the Commission under the responsibility of the authorising officer by delegation who provides assurance on the use of the funds to the Commission and to third donors. The EUTF manager is the authorising officer by sub-delegation. As is the case for the European Development Fund, the accounting officer of a EUTF is the accounting officer of the Commission who lays down the accounting procedures and chart of accounts common to all EUTFs.

To cover its management costs, the Commission may withdraw a maximum of 5% of the amounts pooled into the trust fund. The percentage for the contribution to the EUTF from the EU budget is usually lower and corresponds to the proportion of the administrative support expenditure for the relevant instrument authorised in the annual budget.

According to Article 234 of the Financial Regulation, the Commission has to submit annually a comprehensive and detailed report to the European Parliament and the Council on the activities supported by the EUTF, on its implementation and performance, as well as its accounts. This report is to be attached to the summary of the annual activity reports required by Article 66(9) (last paragraph) of the Financial Regulation.

Current EUTFs

To date, the Commission has set up 4 EUTFs:

- The BÊKOU EUTF, whose objective is to support all aspects of the Central African Republic's exit from crisis and its reconstruction efforts. Established on 14 July 2014; this trust fund has been extended until 31.12.2020
- The MADAD EUTF, a European Union Regional Trust Fund in response to the Syrian crisis. Established on 15 December 2014. It has been extended until December 2020.
- The AFRICA EUTF; a European Union Emergency Trust Fund for stability and addressing root causes of irregular migration and displaced persons in Africa. Established on 9-10 November 2015;
- The COLOMBIA EUTF; to support the implementation of the peace agreement in the early recovery and stabilisation post conflict. Established on 12 December 2016.

Further information is available on the websites of individual EUTFs:

AFRICA	https://ec.europa.eu/trustfundforafrica/
BEKOU	https://ec.europa.eu/europeaid/countries/central-african-republic/eu-bekou-trust-fund_en http://ec.europa.eu/europeaid/bekou-trust-fund-introduction_en
COLOMBIA	http://ec.europa.eu/europeaid/eu-trust-fund-colombia_en
MADAD	https://ec.europa.eu/trustfund-syria-region

Monthly Report on the Multiannual Implementation of the EU Trust Funds (EUTFs)

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Implementation

Implementation rate of commitment appropriations for all the EUTFs was 92%. EUTF Madad has committed over 87%, EUTF Bekou — 97%, EUTF Africa — 94% and EUTF Colombia — 70% of the commitment appropriations available.

A total of EUR 4 965 million has been contracted by the EUTFs so far.

Africa Trust Fund has contracted 3 207 million. As of 31.07.2019, its Operational Committees had adopted 209 programmes for a total amount of around EUR 4 007 million (additional administrative commitments amount to 100 million, bringing the total to 4 107 million). EUTF Madad — 1 486 million, EUTF Bekou — 192 million, and EUTF Colombia — 81 million.

Pledges and Contributions

Total pledges to all of the EUTFs amount to EUR 6 907 million: EUR 2 721 million from the EU budget, EUR 3 297 from the European Development Fund (EDF) and EUR 889 million from Member States and other donors.

Glossary of Terms and Abbreviations Used in the Monthly Report on EU Trust Funds (EUTFs)

Term	Definition
Amount available for Commitments	This amount defines the total amount of legal obligations (contracts, grant agreements/decisions) that can be incurred.
Amount available for Payments	Payment appropriations or contributions received to cover expenditure, arising from legal commitments entered in the current year and/or earlier years.
Appropriations	Amount of commitments/payments which can be committed/paid after receipt of contributions.
Budget item	As far as the budget structure is concerned, revenue and expenditure are shown in the budget in accordance with a binding nomenclature which reflects the nature and purpose of each item. The budget nomenclature reflects different levels of disaggregation (title, chapter, article or item).
Committed Amount	Amount reserved through a Commission decision or contract conclusion for future legal obligations (contracts, grant agreements/decisions).
Contracted Amount	Amounts previously reserved, translated into binding contracts.
EDF	European Development Fund
EUTFs	EU Trust Funds are Trust Funds directly implemented by the European Commission pooling resources from various sources.
Origin of funding	Amounts available broken down by type of donor.
Implementation rate	Share of available amounts committed or paid.
Paid amount	Disbursement made to honour legal obligations.
Total Pledge	Total funding for the trust fund as agreed by donors.
Trust Fund	Fund established for a specific purpose with financial contributions from the EU budget and one or more donors and administered by an administrative agent, the Trustee.

1. EU Trust Funds

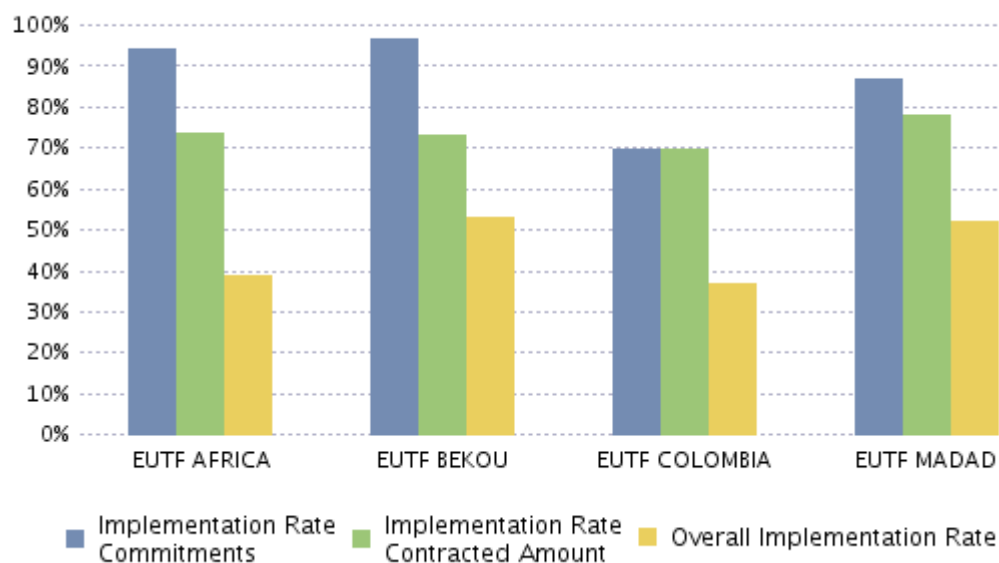
Multiannual Overview of the EU Trust Funds

at 30/11/2019

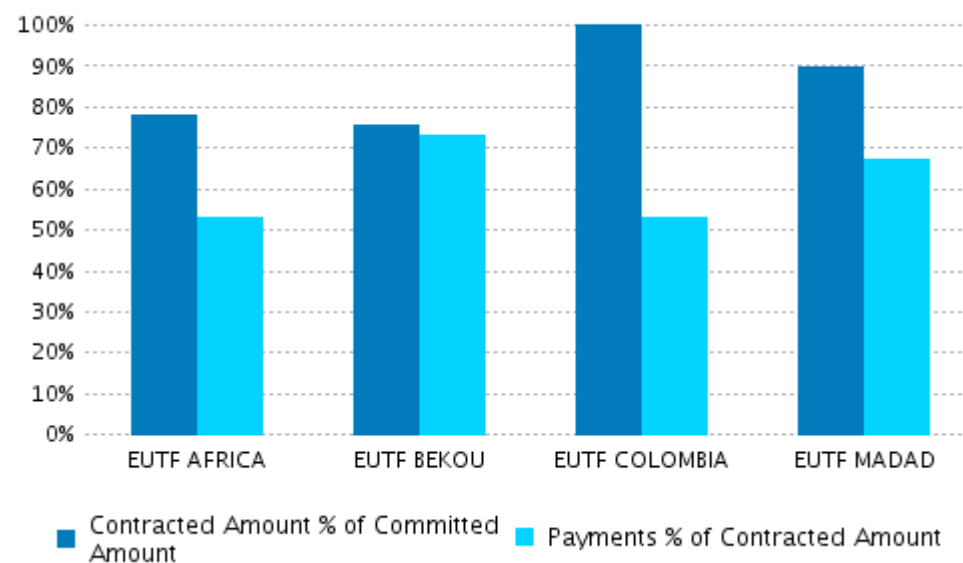
EUR million

EU Trust Fund	Cumulative Amount made Available for Commitments	Committed Amount	Implement. Rate Committed Amount	Contracted Amount	Implementation Rate		Cumulative Amount made Available for Payments	Paid Amount	Implementation Rate Payments	
					of commitments available	of committed amount			Overall Implementat. Rate	of contracted amount
	(1)	(2)	(3)=(2)/(1)	(4)	(5)=(4)/(1)	(6)=(4)/(2)	(7)	(8)	(9)=(8)/(1)	(10)=(8)/(4)
Africa	4 355,54	4 107,29	94%	3 206,78	74%	78%	1 768,57	1 695,40	39%	53%
Bekou	262,60	253,59	97%	191,52	73%	76%	168,08	139,49	53%	73%
Colombia	116,85	81,42	70%	81,42	70%	100%	56,85	42,98	37%	53%
Madad	1 909,65	1 653,00	87%	1 485,78	78%	90%	1 053,95	995,55	52%	67%
Total	6 644,65	6 095,30	92%	4 965,48	75%	81%	3 047,45	2 873,43	43%	58%

Overall implementation rates



Implementation rates based on committed and contracted amounts



2. EU Trust Funds

Origin of Amounts Available at 30/11/2019

EUR million

Name	Origin of funds	Total Pledge	Cumulative Amount made Available for Commitments	Cumulative Amount made Available for Payments
EUTF AFRICA	Contribution from EU Budget	905,73	864,55	273,50
	Contribution from Member States and other donors	578,07	521,64	521,64
	Contribution from the EDF	3 149,34	2 969,36	973,43
EUTF AFRICA		4 633,15	4 355,54	1 768,57
EUTF BEKOU	Contribution from EU Budget	68,46	68,46	56,94
	Contribution from Member States and other donors	76,93	72,14	72,14
	Contribution from the EDF	148,00	122,00	39,00
EUTF BEKOU		293,39	262,60	168,08
EUTF COLOMBIA	Contribution from EU Budget	93,89	93,89	33,89
	Contribution from Member States and other donors	33,27	22,96	22,96
	Contribution from the EDF	0,00	-	-
EUTF COLOMBIA		127,16	116,85	56,85
EUTF MADAD	Contribution from EU Budget	1 653,24	1 722,96	867,26
	Contribution from Member States and other donors	200,56	186,69	186,69
	Contribution from the EDF	0,00	-	-
EUTF MADAD		1 853,80	1 909,65	1 053,95
Total		6 907,49	6 644,65	3 047,45

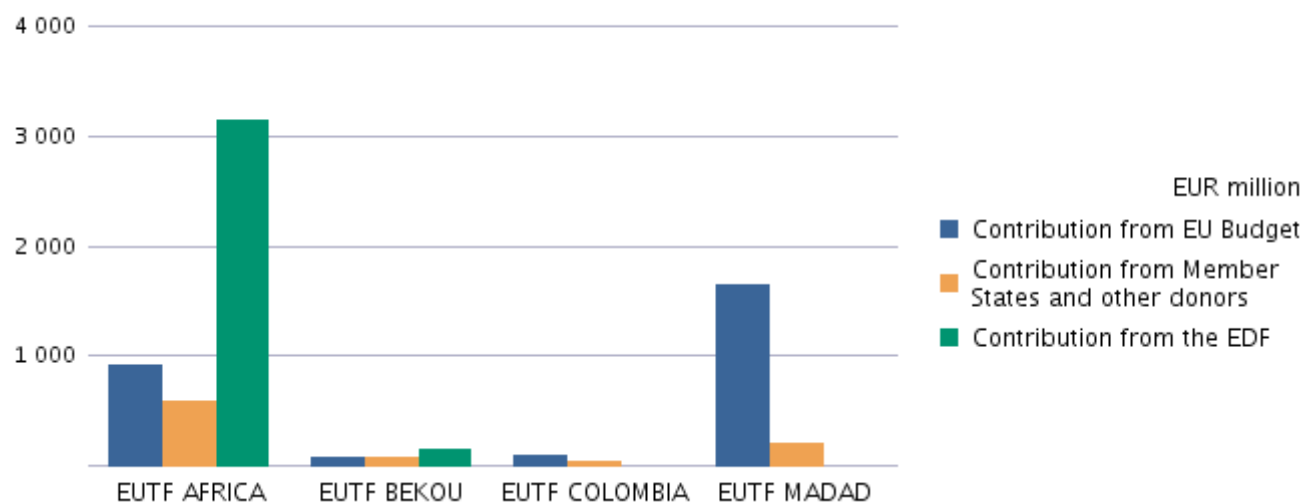
The cumulative amount made available for commitments and for payments through a contribution from EU Budget for EUTF MADAD includes an amount of EUR 139.7 million paid by the Commission to reimburse a contribution made by Turkey to the Madad EUTF under IPA operational programmes (indirect management).

Origin of funds - all EU trust funds	Total Pledge	Cumulative Amount made Available for Commitments	Cumulative Amount made Available for Payments
Contribution from EU Budget	2 721,32	2 749,86	1 231,59
Contribution from Member States and other donors	888,83	803,43	803,43
Contribution from the EDF	3 297,34	3 091,36	1 012,43
Total	6 907,49	6 644,65	3 047,45

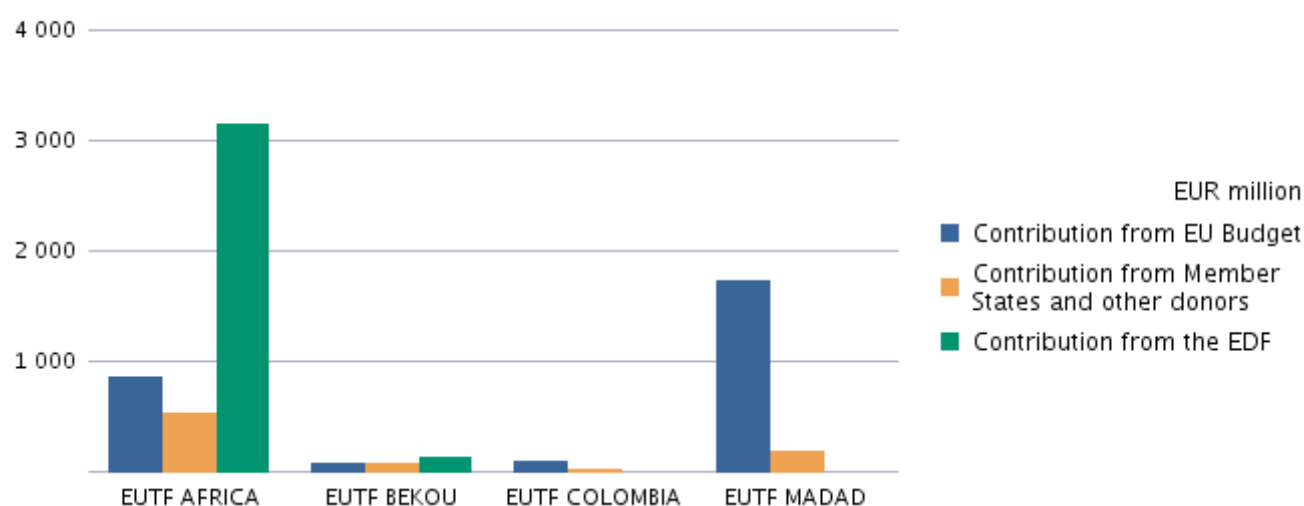
The difference between the 'Total Pledge' and the 'Cumulative amount made available for commitments' is due to the time-lag between the pledge and the booking of the commitment appropriation in the Trust Fund.
There may moreover be a difference between the 'Cumulative amount made available for Commitments/Payments' in the tables in this section and 'EU Budget Committed' in section 3 due to the time-lag between the commitment made by the Commission and the booking of the appropriation in the Trust Fund.

2. EU Trust Funds Origin of Amounts Available at 30/11/2019

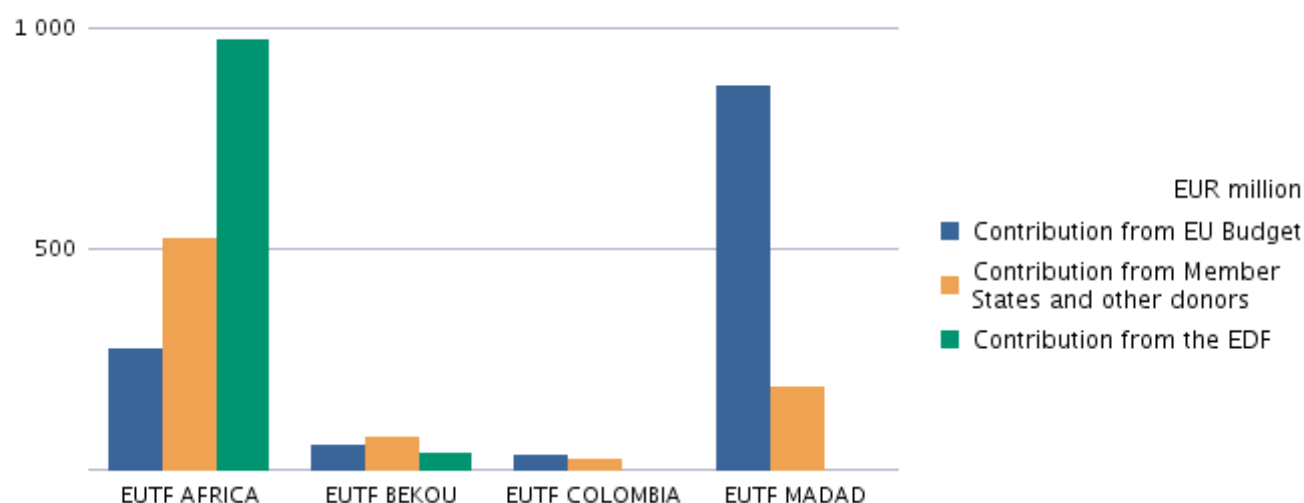
Pledged Amount



Cumulative Amount made Available for Commitments



Cumulative Amount made Available for Payments



2. EU Trust Funds

Origin of Amounts Available at 30/11/2019

EUR million

Origin of funds - All EUTFs	Financial Year	Cumulative Amount made Available for Commitments	Cumulative Amount made Available for Payments
Contribution from EU Budget	2015	598,98	22,12
Contribution from EU Budget	2016	144,99	221,20
Contribution from EU Budget	2017	1 208,73	233,10
Contribution from EU Budget	2018	363,72	382,54
Contribution from EU Budget	2019	433,44	372,63
Contribution from Member States and other donors	2014	6,00	6,00
Contribution from Member States and other donors	2015	44,34	44,34
Contribution from Member States and other donors	2016	145,10	145,10
Contribution from Member States and other donors	2017	336,25	336,25
Contribution from Member States and other donors	2018	188,38	188,38
Contribution from Member States and other donors	2019	83,35	83,35
Contribution from the EDF	2014	39,00	39,00
Contribution from the EDF	2015	1 200,00	-
Contribution from the EDF	2016	565,00	98,51
Contribution from the EDF	2017	308,90	179,90
Contribution from the EDF	2018	814,55	345,02
Contribution from the EDF	2019	343,91	350,00
Total		6 824,65	3 047,45

3. EU Trust Funds

Origin of EU Budget contribution to EUTF at 30/11/2019

Origin of EU Budget funds - All EUTFs

Origin	EUR million	
	EU Budget Committed	EU Budget Paid
EUTF Africa		
Asylum, Migration and Integration Fund (AMF)	100,00	5,00
Development Cooperation Instrument (DCI)	352,50	193,00
European Neighbourhood Instrument (ENI)	372,05	55,50
Humanitarian aid	30,00	20,00
Total	854,55	273,50
EUTF Bêkou		
Development Cooperation Instrument (DCI)	65,46	54,94
Humanitarian aid	3,00	2,00
Total	68,46	56,94
EUTF Colombia		
Development Cooperation Instrument (DCI)	91,89	31,89
Humanitarian aid	2,00	2,00
Total	93,89	33,89
EUTF Madad		
Development Cooperation Instrument (DCI)	71,37	30,01
European Neighbourhood Instrument (ENI)	913,47	629,99
Humanitarian aid	3,00	3,00
Instrument for Pre-accession assistance (IPA II)	501,42	204,25
Total	1 489,26	867,26
Grand Total	2 506,16	1 231,59

Origin of EU Budget funds - All EUTFs

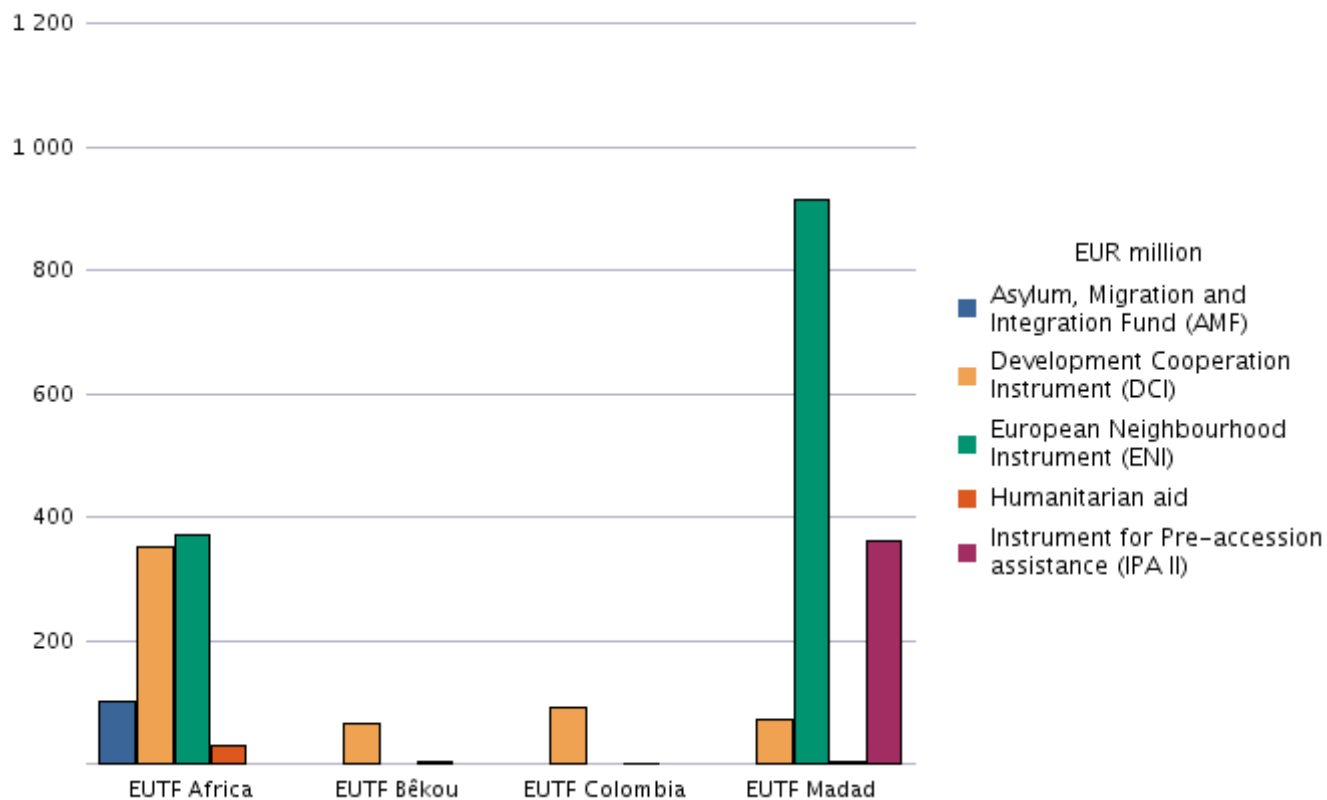
Origin	Fin. Year	EUR million	
		EU Budget Committed	EU Budget Paid
AMF	2017	50,00	5,00
AMF	2018	50,00	-
AMF	2019	0,00	-
IPA II	2015	18,47	17,57
IPA II	2016	224,28	140,15
IPA II	2017	258,08	-
IPA II	2018	0,60	1,10
IPA II	2019	0,00	45,43
ENI	2014	20,00	-
ENI	2015	362,70	-
ENI	2016	200,53	43,70
ENI	2017	365,54	143,00
ENI	2018	216,75	286,27
ENI	2019	120,00	212,53
DCI	2015	27,62	2,55
DCI	2016	134,54	27,35
DCI	2017	333,26	73,10
DCI	2018	19,92	92,17
DCI	2019	65,88	114,67
Hum. Aid	2015	2,00	2,00
Hum. Aid	2016	16,00	10,00
Hum. Aid	2017	10,00	12,00
Hum. Aid	2018	10,00	3,00
Hum. Aid	2019	0,00	-
Total		2 506,16	1 231,59

The Commission's accounting system now includes under 'EU Budget Committed' and 'EU Budget Paid' an amount of EUR 139.7 million paid by the Commission to reimburse a contribution made by Turkey to the Madad EUTF under IPA operational programmes (indirect management).

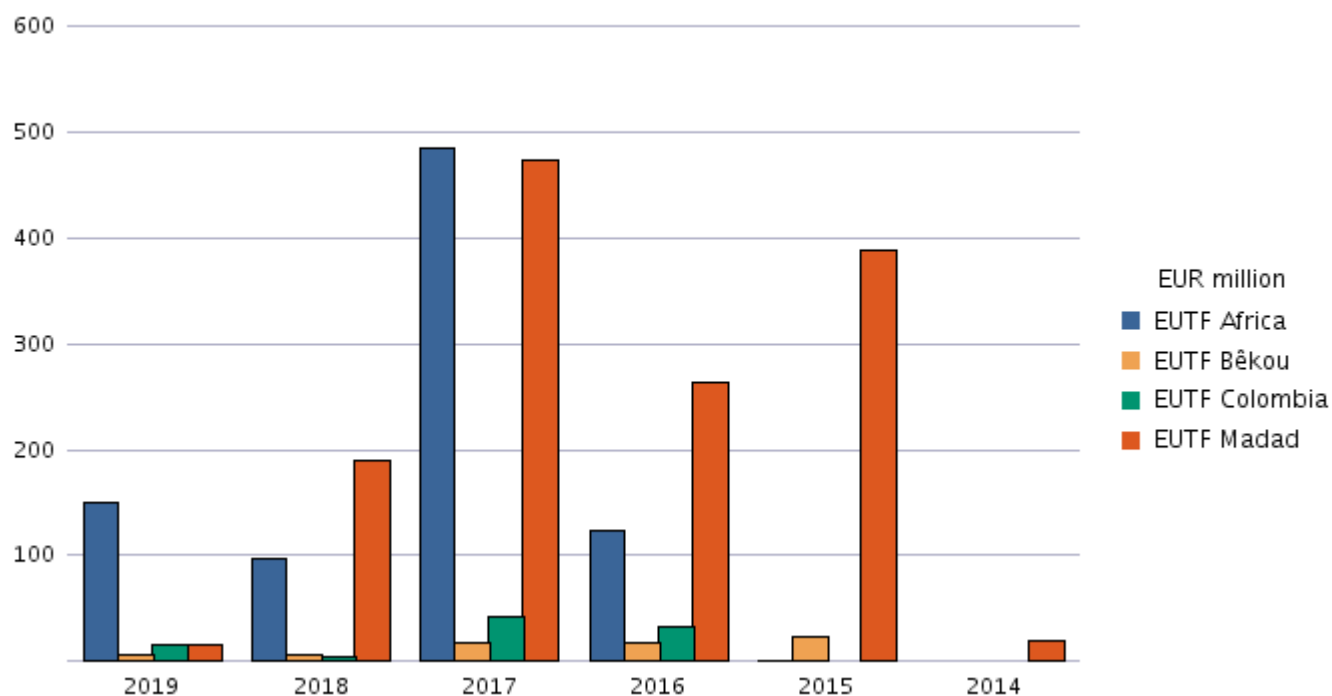
3. EU Trust Funds

Origin of EU Budget contribution to EUTF at 30/11/2019

EU Budget Committed Amount by Program



EU Budget Committed Amount by Year



4. EU Trust Funds

Breakdown of contributions by external donors at 30/11/2019

EUTF AFRICA

EUR million

Country	Contributions pledged	Contributions received
Member States		
Austria	8,00	8,00
Belgium	12,00	12,00
Bulgaria	0,55	0,55
Croatia	0,60	0,60
Cyprus	0,10	0,10
Czech Republic	10,41	10,41
Denmark	43,55	35,52
Estonia	1,75	1,60
Finland	7,50	7,50
France	9,00	9,00
Germany	225,00	182,50
Greece	0,05	0,05
Hungary	9,45	9,45
Ireland	15,00	10,95
Italy	123,00	123,00
Latvia	0,60	0,60
Lithuania	0,40	0,40
Luxembourg	4,10	4,10
Malta	0,48	0,40
Netherlands	26,36	26,36
Poland	10,55	10,55
Portugal	5,00	5,00
Romania	0,10	0,10
Slovakia	10,35	10,35
Slovenia	0,13	0,10
Spain	9,00	9,00
Sweden	6,09	6,00
United Kingdom	13,50	11,90
Total	552,63	496,10

Non Member States		
Norway	21,35	21,35
Switzerland	4,10	4,10
Total	25,45	25,45

Interests		
	-	0,06
Total	-	0,06

Grand Total	578,07	521,60
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EUTF BEKOU

EUR million

Country	Contributions pledged	Contributions received
Member States		
France	35,00	30,00
Germany	35,00	35,00
Italy	3,00	3,00
Netherlands	3,00	3,00
Total	76,00	71,00

Non Member States		
Switzerland	0,93	0,93
Total	0,93	0,93

Interests		
	-	0,15
Total	-	0,15

Grand Total	76,93	72,08
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4. EU Trust Funds

Breakdown of contributions by external donors at 30/11/2019

EUTF COLOMBIA		EUR million	
Country	Contributions pledged	Contributions received	
Member States			
Austria	0,01	0,01	
Croatia	0,02	0,02	
Cyprus	0,01	0,01	
Czech Republic	0,03	0,03	
Finland	0,15	0,15	
France	3,00	2,40	
Germany	6,00	3,00	
Hungary	0,02	0,02	
Ireland	3,00	2,25	
Italy	5,00	3,00	
Latvia	0,01	0,01	
Lithuania	0,04	0,04	
Luxembourg	0,04	0,04	
Malta	0,01	0,01	
Netherlands	5,00	5,00	
Portugal	0,20	0,20	
Slovakia	0,02	0,02	
Slovenia	0,01	0,01	
Spain	6,00	3,00	
Sweden	3,12	2,15	
United Kingdom	1,51	1,51	
Total	33,19	22,87	
Non Member States			
Chile	0,09	0,09	
Total	0,09	0,09	
Interests			
	-	0,00	
Total	-	0,00	
Grand Total	33,28	22,96	

EUTF MADAD		EUR million	
Country	Contributions pledged	Contributions received	
Member States			
Austria	17,50	13,50	
Belgium	6,00	9,00	
Bulgaria	0,30	0,30	
Czech Republic	5,00	5,00	
Denmark	40,36	40,36	
Estonia	0,95	0,95	
Finland	3,00	3,00	
France	6,00	3,00	
Germany	55,00	45,00	
Hungary	3,00	3,00	
Italy	11,00	11,00	
Latvia	0,05	0,05	
Lithuania	0,10	0,10	
Malta	0,02	0,02	
Netherlands	8,00	8,00	
Poland	4,20	4,20	
Portugal	0,35	0,35	
Romania	0,08	0,08	
Slovakia	3,00	3,00	
Spain	3,00	3,00	
Sweden	6,00	6,00	
United Kingdom	3,00	3,00	
Total	175,91	161,91	
Non Member States			
Turkey	24,65	24,65	
Total	24,65	24,65	
Interests			
	-	0,13	
Total	-	0,13	
Grand Total	200,56	186,69	

Part of the amount recognised as received from Turkey has been corrected for a contribution of EUR 139.7 million from the EU Budget for EUTF Madad, paid by Turkey to the EU trust fund Madad under IPA operational programmes (indirect management).

France requested that a contribution of EUR 3 million be taken from its remaining funds in support of the African Peace Facility. Since this facility is managed under the European Development Fund (EDF), the accounting system captures the amount as being paid to the Madad Trust Fund from the EDF which is a legal entity registered in Belgium, hence this amount is appearing as a contribution from Belgium and not from France.

5. EU Trust Funds

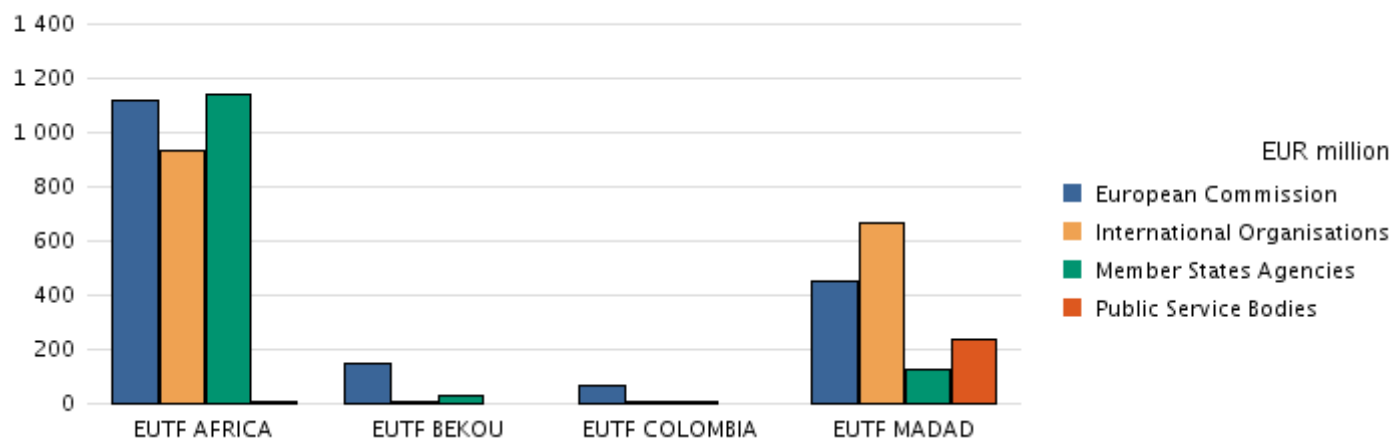
Breakdown of contracted amounts by Implementing Actor at 30/11/2019

EUR million		
Implementing Actor	Contracted Amount	%
EUTF AFRICA		
European Commission	1 121,25	35%
International Organisations	936,29	29%
Member States Agencies	1 141,42	36%
Public Service Bodies*	7,82	0%
Total EUTF AFRICA	3 206,78	100,0%
EUTF BEKOU		
European Commission	151,33	79%
International Organisations	6,80	4%
Member States Agencies	33,39	17%
Total EUTF BEKOU	191,52	100,0%
EUTF COLOMBIA		
European Commission	65,59	81%
International Organisations	9,33	11%
Member States Agencies	6,50	8%
Total EUTF COLOMBIA	81,42	100,0%
EUTF MADAD		
European Commission	452,55	30%
International Organisations	668,18	45%
Member States Agencies	130,07	9%
Public Service Bodies*	234,98	16%
Total EUTF MADAD	1 485,78	100,0%
Grand Total	4 965,48	

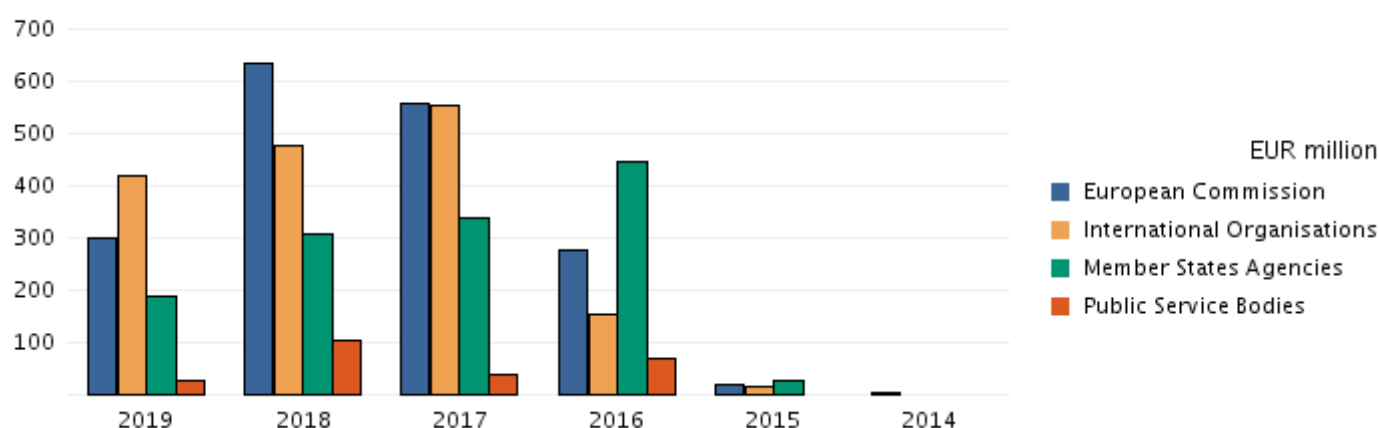
EUR million		
Implementation Actor	Contracted Amount	%
European Commission	1 790,72	36%
International Organisations	1 620,60	33%
Member States Agencies	1 311,37	26%
Public Service Bodies	242,80	5%
Total	4 965,48	100%

* It includes organizations such as the Gesellschaft Internationaler Zusammenarbeit (GIZ), Agence Française du Développement or Kreditanstalt für Wiederaufbau amongst others

Implementing Actor by EU Trust Fund



Implementing Actor by Year



6. EU Trust Funds

Overview of commitment and payment implementation at 30/11/2019

EUR million

Expenditure Type	Cumulative Amount made Available for Commitments	%	Committed Amount	% of cumul. amount. avail. for commitm.	Contracted Amount	% of cumul. amount. avail. for commitm.	Cumulative Amount made Available for Payments	Paid Amount	%
EUTF AFRICA									
Administrative	109,47	1,6%	100,26	1,5%	100,26	1,5%	63,70	48,59	0,7%
Operational	4 246,07	63,9%	4 007,03	60,3%	3 106,52	46,8%	1 704,87	1 646,82	24,8%
Total	4 355,54	65,5%	4 107,29	61,8%	3 206,78	48,3%	1 768,57	1 695,40	25,5%
EUTF BEKOU									
Administrative	11,49	0,2%	9,58	0,1%	9,58	0,1%	7,61	5,02	0,1%
Operational	251,11	3,8%	244,01	3,7%	181,93	2,7%	160,47	134,47	2,0%
Total	262,60	4,0%	253,59	3,8%	191,52	2,9%	168,08	139,49	2,1%
EUTF COLOMBIA									
Administrative	4,14	0,1%	2,00	0,0%	2,00	0,0%	3,42	2,00	0,0%
Operational	112,71	1,7%	79,41	1,2%	79,41	1,2%	53,43	40,98	0,6%
Total	116,85	1,8%	81,42	1,2%	81,42	1,2%	56,85	42,98	0,6%
EUTF MADAD									
Administrative	20,56	0,3%	8,09	0,1%	8,09	0,1%	16,03	8,09	0,1%
Operational	1 889,09	28,4%	1 644,91	24,8%	1 477,69	22,2%	1 037,92	987,46	14,9%
Total	1 909,65	28,7%	1 653,00	24,9%	1 485,78	22,4%	1 053,95	995,55	15,0%
Grand Total	6 644,65	100,0%	6 095,30	91,7%	4 965,48	74,7%	3 047,45	2 873,43	43,2%

7. EU Trust Funds

Amounts contracted by Benefitting Country at 30/11/2019

EUTF AFRICA		EUR million
Benefitting country	Contracted Amount	%
South of Sahara, regional	500,62	15,61%
Libya	278,92	8,70%
Niger	258,37	8,06%
Somalia	228,48	7,12%
Ethiopia	227,14	7,08%
Mali	221,60	6,91%
Burkina Faso	190,99	5,96%
Senegal	148,41	4,63%
Sudan	120,93	3,77%
Africa, regional	115,51	3,60%
Chad	114,12	3,56%
South Sudan	111,69	3,48%
North of Sahara, regional	108,07	3,37%
Mauritania	89,08	2,78%
Nigeria	78,56	2,45%
Guinea	66,09	2,06%
Morocco	54,08	1,69%
Kenya	50,92	1,59%
Cameroon	40,30	1,26%
Gambia	35,90	1,12%
Uganda	35,15	1,10%
Ghana	27,62	0,86%
Djibouti	27,22	0,85%
Other	24,83	0,77%
Eritrea	19,90	0,62%
Tunisia	12,80	0,40%
Guinea-Bissau	7,48	0,23%
Developing countries, unspecified	4,16	0,13%
Democratic Republic of the Congo	3,00	0,09%
Côte d'Ivoire	2,70	0,08%
Egypt	2,10	0,07%
Total	3 206,78	100,00%

Share of top benefitting countries



7. EU Trust Funds

Amounts contracted by Benefitting Country at 30/11/2019

EUTF BEKOU

EUR million

Benefitting country	Contracted Amount	%
Central African Republic	187,29	97,79%
Cameroon	4,23	2,21%
Total	191,52	100,00%

Share of benefitting countries



EUTF COLOMBIA

EUR million

Benefitting country	Contracted Amount	%
Colombia	81,42	100,00%
Total	81,42	100,00%

EUTF MADAD

EUR million

Benefitting country	Contracted Amount	%
Middle East, regional	651,24	43,83%
Turkey	286,92	19,31%
Lebanon	272,72	18,36%
Jordan	154,72	10,41%
Iraq	65,62	4,42%
Republic of Serbia	47,95	3,23%
Armenia	3,00	0,20%
Developing countries, unspecified	2,30	0,15%
Europe, regional	1,30	0,09%
Total	1 485,78	100,00%

Share of benefitting countries

